



## **NGQUSHWA LOCAL MUNICIPALITY**

(Registration number EC126)

### **Annual Financial Statements for the year ended 30 June 2018**

# NGQUSHWA LOCAL MUNICIPALITY

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

## GENERAL INFORMATION

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### LEGAL FORM OF ENTITY

Local Municipality

Ngqushwa Local Municipality is a South African Category B Municipality (Local Municipality) as defined by the Municipal Structures Act (Act no. 117 of 1998) The municipality's operations are governed by the Municipal Finance Management Act No 56 of 2003.

### NATURE OF BUSINESS AND PRINCIPAL ACTIVITIES

Ngqushwa is a Local Municipality rendering basic services such as Refuse Collection, Infrastructure Development and Economic Development Community Services.

### EXECUTIVE COMMITTEE

M. T. Siwisa (Mayor)

N. Magingxa (Speaker) (Member of the Executive Committee)

F. Pumaphi (Chief whip) (Member of the Executive Committee)

L. Kolisi (Member of the Executive Committee)

Z. R. Nduneni (Member of the Executive Committee)

S. S. Maneli (Member of the Executive Committee)

### COUNCILLORS

N. Mtati

N. C. Gxasheka

P. Sitole

D. Ncanywa

N. Jako

L. Moyeni

T. Sikweyiya

N. Leve

N. V. Gxasheka

N. Mquqo

S. Gwavu

R. Taylor

N. Fulani

N. Mpoli

N. Lawu

M. L. Luzipho (Sworn in: 29 August 2017)

### TRADITIONAL LEADERS

N. Ngqondi (Princess)

L. Zitshu (Prince)

N. Mhlauli (Prince)

Z. Njokweni (Chief)

A. Goni (Prince)

### GRADING OF LOCAL AUTHORITY

3

### CHIEF FINANCE OFFICER (CFO)

Mr. V. C. Makedama

### ACCOUNTING OFFICER

Mrs. M. P. Mpahlwa

### REGISTERED OFFICE

Corner of N2 and R345 Road  
Peddie  
5640

### BUSINESS ADDRESS

Corner of N2 and R345 Road  
Peddie  
5640

## **NGQUSHWA LOCAL MUNICIPALITY**

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

### **GENERAL INFORMATION**

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#### **POSTAL ADDRESS**

P.O Box 539

Peddie

5640

#### **BANKERS**

First National Bank

#### **AUDITORS**

Auditor General of South Africa

#### **CONTACT DETAILS**

Email: [mmpahlwa@ngqushwamun.gov.za](mailto:mmpahlwa@ngqushwamun.gov.za)

Telephone: 040 673 3095

[www.ngqushwamun.gov.za](http://www.ngqushwamun.gov.za)

# **NGQUSHWA LOCAL MUNICIPALITY**

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

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# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

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### ABBREVIATIONS

ASB	Accounting Standards Board
CETA	Construction Education and Training Authority
GRAP	Generally Recognised Accounting Practice
IEC	Independent Electoral Commission
IMFO	Institute of Municipal Finance Officers
IPSAS	International Public Sector Accounting Standards
MEC	Member of the Executive Council
MFMA	Municipal Finance Management Act
MIG	Municipal Infrastructure Grant (Previously CMIP)
MPAC	Municipal Public Accounts Committee
PAYE	Pay As You Earn
SARS	South African Revenue Services
SDL	Skills Development Levy
UIF	Unemployment Insurance Fund
VAT	Value Added Tax
mSCOA	Municipal Standard Chart of Accounts

## NGQUSHWA LOCAL MUNICIPALITY

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

### ACCOUNTING OFFICER'S RESPONSIBILITIES AND APPROVAL OF THE ANNUAL FINANCIAL STATEMENTS

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The accounting officer is required by the Municipal Finance Management Act (Act 56 of 2003), to maintain adequate accounting records and is responsible for the content and integrity of the annual financial statements and related financial information included in this report. It is the responsibility of the accounting officer to ensure that the annual financial statements fairly present the state of affairs of the municipality as at the end of the financial year and the results of its operations and cash flows for the period then ended. The external auditors are engaged to express an independent opinion on the annual financial statements and was given unrestricted access to all financial records and related data.

The annual financial statements have been prepared in accordance with Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Board.

The annual financial statements are based upon appropriate accounting policies consistently applied and supported by reasonable and prudent judgements and estimates.

The accounting officer acknowledges that she is ultimately responsible for the system of internal financial control established by the municipality and place considerable importance on maintaining a strong control environment. To enable the accounting officer to meet these responsibilities, the accounting officer sets standards for internal control aimed at reducing the risk of error or deficit in a cost effective manner. The standards include the proper delegation of responsibilities within a clearly defined framework, effective accounting procedures and adequate segregation of duties to ensure an acceptable level of risk. These controls are monitored throughout the municipality and all employees are required to maintain the highest ethical standards in ensuring the municipality's business is conducted in a manner that in all reasonable circumstances is above reproach. The focus of risk management in the municipality is on identifying, assessing, managing and monitoring all known forms of risk across the municipality. While operating risk cannot be fully eliminated, the municipality endeavours to minimise it by ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within predetermined procedures and constraints.

The accounting officer is of the opinion, based on the information and explanations given by management, that the system of internal control provides reasonable assurance that the financial records may be relied on for the preparation of the annual financial statements. However, any system of internal financial control can provide only reasonable, and not absolute, assurance against material misstatement or deficit.

The accounting officer has reviewed the municipality's cash flow forecast for the 01 July 2018 to 30 June 2019 and, in the light of this review and the current financial position, she is satisfied that the municipality has or has access to adequate resources to continue in operational existence for the foreseeable future.

The external auditors are responsible for independently auditing and reporting on the municipality's annual financial statements. The annual financial statements have been examined by the municipality's external auditors and their report is presented on page 6.

The annual financial statements set out on pages 6 to 66, which have been prepared on the going concern basis, were approved by the Council on 31 August 2018 and were signed on its behalf by:



Mrs. M. P. Mpahlwa  
Accounting Officer

30 November 2018

Peddie

**NGQUSHWA LOCAL MUNICIPALITY**

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

**STATEMENT OF FINANCIAL POSITION AS AT 30 JUNE 2018**

	Note(s)	30 June 2018	30 June 2017 Restated*
<b>ASSETS</b>			
<b>Current Assets</b>			
Inventories	3	9,852,500	9,852,500
Operating lease asset	4	396,993	398,691
Receivables from non-exchange transactions	5	10,691,930	19,018,540
Receivables from exchange transactions	6	5,256,940	6,731,914
VAT receivable	7	2,796,368	3,418,492
Cash and cash equivalents	8	1,503,665	1,265,817
		<b>30,498,396</b>	<b>40,685,954</b>
<b>Non-Current Assets</b>			
Intangible assets	9	870,852	1,248,448
Investment property	10	28,003,465	21,935,500
Property, plant and equipment	11	250,154,920	199,917,092
Heritage assets	12	3	3
		<b>279,029,240</b>	<b>223,101,043</b>
<b>Total Assets</b>		<b>309,527,636</b>	<b>263,786,997</b>
<b>LIABILITIES</b>			
<b>Current Liabilities</b>			
Finance lease obligation	13	-	7,342,097
Payables from exchange transactions	14	19,460,457	22,728,003
Payables from non-exchange transactions	15	581,193	696,564
Unspent conditional grants and receipts	16	-	899,544
		<b>20,041,650</b>	<b>31,666,208</b>
<b>Non-Current Liabilities</b>			
Provisions	17	12,806,070	12,338,356
<b>Total Liabilities</b>		<b>32,847,720</b>	<b>44,004,664</b>
<b>Net Assets</b>		<b>276,679,916</b>	<b>219,782,433</b>
Accumulated surplus	18	276,679,917	219,799,464

\* See Note 41

# NGQUSHWA LOCAL MUNICIPALITY

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

## Statement of Financial Performance for the year ended 30 JUNE 2018

	Note(s)	30 June 2018	30 June 2017 Restated
<b>Revenue</b>			
<b>Revenue from exchange transactions</b>			
Service charges	19	758,857	653,355
Rental of facilities and equipment	20	155,982	141,110
Agency fees	21	309,521	343,681
Licences and permits	22	1,715,473	1,604,886
Other revenue	23	1,077,629	10,765,186
Interest earned on outstanding debtors	24	1,985,149	1,563,423
Interest from investments	25	755,148	1,129,318
<b>Total revenue from exchange transactions</b>		<b>6,757,759</b>	<b>16,200,959</b>
<b>Revenue from non-exchange transactions</b>			
<b>Taxation revenue</b>			
Property rates	26	25,080,554	25,720,317
<b>Transfer revenue</b>			
Government grants	27	113,223,544	102,413,456
Fines and penalties	28	449,700	588,650
Other transfer revenue	29	57,541,399	3,455,293
<b>Total revenue from non-exchange transactions</b>		<b>196,295,197</b>	<b>132,177,716</b>
<b>Total revenue</b>		<b>203,052,956</b>	<b>148,378,675</b>
<b>Expenditure</b>			
Employee related costs	30	(58,806,422)	(52,067,262)
Remuneration of councillors	31	(9,521,166)	(7,414,450)
Depreciation and amortisation	32	(18,577,274)	(16,735,484)
Impairment of assets	33	(14,881,096)	(410,009)
Finance costs	34	(886,155)	(2,192,392)
Debt impairment	35	(545,461)	-
Contracted services	36	(18,253,831)	(21,604,677)
Other expenditure	37	(28,239,356)	(43,695,605)
<b>Total expenditure</b>		<b>(149,710,761)</b>	<b>(144,119,879)</b>
<b>Operating surplus</b>		<b>53,342,195</b>	<b>4,258,796</b>
Gain on disposal and revaluation of assets	38	3,538,258	-
<b>Surplus for the year</b>		<b>56,880,453</b>	<b>4,258,796</b>

\* See Note 41



## NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

### Statement of Changes in Net Assets for the year ended 30 June 2018

	Accumulated surplus	Total net assets
Opening balance as previously reported	194,217,260	194,217,260
Adjustments		
Prior year adjustments recognised in equity	(756,622)	(756,622)
Prior year adjustments	22,080,030	22,080,030
<b>Balance at 01 July 2016 as restated*</b>	<b>215,540,668</b>	<b>215,540,668</b>
Changes in net assets		
Surplus for the year	4,258,796	4,258,796
Total changes	4,258,796	4,258,796
<b>Restated* Balance at 01 July 2017</b>	<b>219,799,464</b>	<b>219,799,464</b>
Changes in net assets		
Surplus for the year	56,880,453	56,880,453
Total changes	56,880,453	56,880,453
<b>Balance at 30 June 2018</b>	<b>276,679,917</b>	<b>276,679,917</b>
Note(s)		

\* See Note 41

**NGQUSHWA LOCAL MUNICIPALITY**

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

**CASH FLOW STATEMENT FOR THE YEAR ENDED 30 JUNE 2018**

	Note(s)	30 June 2018	30 June 2017 Restated*
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
<b>Receipts</b>			
Billed Services		36,868,800	36,437,595
Government Grants		113,663,961	105,868,750
Interest Revenue		2,740,297	2,692,741
Receipt from other services		2,250,623	2,100,426
		<u>155,523,681</u>	<u>147,099,512</u>
<b>Payments</b>			
Cash paid to Suppliers and Employees		(119,433,183)	(117,612,209)
Finance costs		(126,518)	(1,445,942)
		<u>(119,559,701)</u>	<u>(119,058,151)</u>
<b>Net cash flows from operating activities</b>	<b>39</b>	<b><u>35,963,981</u></b>	<b><u>28,041,361</u></b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Purchase of Property, Plant and Equipment	11	(36,577,983)	(22,388,196)
Proceeds from Sale of Property, Plant and Equipment	11	606,233	-
Purchase of Intangible Assets	9	(92,460)	(783,028)
Proceeds from insurance		338,077	191,364
<b>Net cash flows from investing activities</b>		<b><u>(35,726,133)</u></b>	<b><u>(22,979,860)</u></b>
<b>CASH FLOWS FROM FINANCING ACTIVITIES</b>			
Finance Lease Repayments		-	(4,995,667)
<b>Net increase/(decrease) in Cash and Cash Equivalents</b>		<b><u>237,848</u></b>	<b><u>65,834</u></b>
Cash and Cash Equivalents at the beginning of the year		1,265,817	1,199,983
<b>Cash and Cash Equivalents at the end of the year</b>	<b>8</b>	<b><u>1,503,665</u></b>	<b><u>1,265,817</u></b>

\* See Note 41

**NGQUSHWA LOCAL MUNICIPALITY**

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

**STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS****Budget on Accrual Basis**

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	Difference between final budget and actual	Reference
<b>STATEMENT OF FINANCIAL PERFORMANCE</b>						
<b>REVENUE</b>						
<b>REVENUE FROM EXCHANGE TRANSACTIONS</b>						
Service Charges	717,306	-	717,306	758,857	41,551	
Rental of Facilities and Equipment	543,406	-	543,406	155,982	(387,424)	a)
Licences and Permits	1,773,050	-	1,773,050	1,715,473	(57,577)	
Other Revenue	296,561	356,291	652,852	1,077,629	424,777	b)
Agency Fees	483,482	-	483,482	309,521	(173,961)	c)
Interest Revenue	6,690,365	(4,124,629)	2,565,736	2,740,297	174,561	d)
Gains on disposal of assets	372,401	(372,401)	-	-	-	
<b>Total Revenue from Exchange Transactions</b>	<b>10,876,571</b>	<b>(4,140,739)</b>	<b>6,735,832</b>	<b>6,757,759</b>	<b>21,927</b>	
<b>REVENUE FROM NON- EXCHANGE TRANSACTIONS</b>						
Property Rates	23,322,181	10,486,404	33,808,585	25,080,554	(8,728,031)	e)
<b>TRANSFER REVENUE</b>						
Government Grants	102,942,289	25,281,254	128,223,543	113,223,544	(14,999,999)	f)
Fines and Penalties	835,506	-	835,506	449,700	(385,806)	g)
Other Transfer Revenue	381,711	42,000	423,711	57,541,399	57,117,688	h)
<b>Total Revenue from Non- Exchange Transactions</b>	<b>127,481,687</b>	<b>35,809,658</b>	<b>163,291,345</b>	<b>196,295,197</b>	<b>33,003,852</b>	
<b>Total Revenue</b>	<b>138,358,258</b>	<b>31,668,919</b>	<b>170,027,177</b>	<b>203,052,956</b>	<b>33,025,779</b>	
<b>EXPENDITURE</b>						
Employee Related Costs	(62,514,326)	(755,652)	(63,269,978)	(58,806,422)	4,463,556	
Remuneration of Councillors	(8,912,640)	(183,864)	(9,096,504)	(9,521,166)	(424,662)	
Depreciation and Amortisation	(19,898,238)	-	(19,898,238)	(18,577,274)	1,320,964	i)
Impairment of Assets	-	-	-	(14,881,096)	(14,881,096)	
Finance Costs	(880,572)	880,572	-	(886,155)	(886,155)	j)
Debt Impairment	(3,200,000)	2,324,723	(875,277)	(545,461)	329,816	k)
Contracted Services	(2,047,121)	(28,392,195)	(30,439,316)	(18,253,831)	12,185,485	l)
Other Expenditure	(39,690,890)	4,448,052	(35,242,838)	(28,239,356)	7,003,482	m)
<b>Total expenditure</b>	<b>(137,143,787)</b>	<b>(21,678,364)</b>	<b>(158,822,151)</b>	<b>(149,710,761)</b>	<b>9,111,390</b>	
<b>Operating Surplus</b>	<b>1,214,471</b>	<b>9,990,555</b>	<b>11,205,026</b>	<b>53,342,195</b>	<b>42,137,169</b>	
Loss on Disposal of Assets	-	(372,400)	(372,400)	3,538,258	3,910,658	o)
<b>Surplus for the year</b>	<b>1,214,471</b>	<b>9,618,155</b>	<b>10,832,626</b>	<b>56,880,453</b>	<b>46,047,827</b>	

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# NGQUSHWA LOCAL MUNICIPALITY

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

## STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS

### Budget on Cash Basis

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	Difference between final budget and actual	Reference
<b>STATEMENT OF FINANCIAL POSITION AS AT 30 JUNE 2018</b>						
<b>ASSETS</b>						
<b>CURRENT ASSETS</b>						
Inventories	268,800	-	268,800	9,852,500	9,583,700	p)
Operating Lease Asset	67,602	-	67,602	396,993	329,391	q)
Receivables from non-exchange transactions	25,027,559	-	25,027,559	10,691,930	(14,335,629)	r)
Receivables from Exchange Transactions	7,827,999	-	7,827,999	5,256,940	(2,571,059)	s)
VAT Receivable	-	-	-	2,796,368	2,796,368	t)
Cash and cash equivalents	1,200,807	-	1,200,807	1,503,665	302,858	
	<b>34,392,767</b>	-	<b>34,392,767</b>	<b>30,498,396</b>	<b>(3,894,371)</b>	
<b>NON-CURRENT ASSETS</b>						
Intangible assets	565,871	-	565,871	870,852	304,981	u)
Investment property	37,951,900	-	37,951,900	28,003,465	(9,948,435)	v)
Property, plant and equipment	193,816,255	-	193,816,255	250,154,920	56,338,665	w)
Heritage assets	-	3	3	3	-	
	<b>232,334,026</b>	<b>3</b>	<b>232,334,029</b>	<b>279,029,240</b>	<b>46,695,211</b>	
<b>Total Assets</b>	<b>266,726,793</b>	<b>3</b>	<b>266,726,796</b>	<b>309,527,636</b>	<b>42,800,840</b>	
<b>LIABILITIES</b>						
<b>CURRENT LIABILITIES</b>						
Finance lease obligation	6,609,551	-	6,609,551	-	(6,609,551)	
Payables from exchange transactions	28,051,217	-	28,051,217	19,460,457	(8,590,760)	x)
Payables from Non-Exchange Transactions	-	-	-	581,193	581,193	
	<b>34,660,768</b>	-	<b>34,660,768</b>	<b>20,041,650</b>	<b>(14,619,118)</b>	
<b>NON-CURRENT LIABILITIES</b>						
Finance lease obligation	7,020,261	-	7,020,261	-	(7,020,261)	y)
Provisions	2,848,231	-	2,848,231	12,806,070	9,957,839	z)
	<b>9,868,492</b>	-	<b>9,868,492</b>	<b>12,806,070</b>	<b>2,937,578</b>	
<b>Total Liabilities</b>	<b>44,529,260</b>	-	<b>44,529,260</b>	<b>32,847,720</b>	<b>(11,681,540)</b>	
<b>Net Assets</b>	<b>222,197,533</b>	<b>3</b>	<b>222,197,536</b>	<b>276,679,916</b>	<b>54,482,380</b>	
Accumulated surplus	222,197,533	8,550,003	230,747,536	276,679,917	45,932,381	

MP

**NGQUSHWA LOCAL MUNICIPALITY**

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

**STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS****Budget on Cash Basis**

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	Difference between final budget and actual	Reference
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**CASH FLOW STATEMENT****CASH FLOWS FROM OPERATING ACTIVITIES****RECEIPTS**

Billed Services	16,767,188	17,758,703	34,525,891	36,868,801	2,342,910
Government Grants	103,705,711	24,941,543	128,647,254	113,663,961	(14,983,293)
Interest Revenue	20,690,365	(18,124,629)	2,565,736	2,740,298	174,562
Receipts from Other Services	2,673,066	1,615,230	4,288,296	2,250,623	(2,037,673)
	<b>143,836,330</b>	<b>26,190,847</b>	<b>170,027,177</b>	<b>155,523,683</b>	<b>(14,503,494)</b>

**PAYMENTS**

Employee Costs and Suppliers	(113,164,976)	(20,679,905)	(133,844,881)	(119,352,750)	14,492,131
Finance costs	-	-	-	(126,518)	(126,518)
	<b>(113,164,976)</b>	<b>(20,679,905)</b>	<b>(133,844,881)</b>	<b>(119,479,268)</b>	<b>14,365,613</b>

**Net Cash Flows from  
Operating Activities**

	<b>30,671,354</b>	<b>5,510,942</b>	<b>36,182,296</b>	<b>36,044,415</b>	<b>(137,881)</b>
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**CASH FLOWS FROM INVESTING ACTIVITIES**

Purchase of Property, Plant and Equipment	(30,401,022)	(5,781,275)	(36,182,297)	(36,658,418)	(476,121)
Proceeds from Sale of Property, Plant and Equipment	372,400	-	372,400	606,233	233,833
Proceeds from Insurance Claim for Loss on Property, Plant and Equipment	-	-	-	338,077	338,077
Purchase of intangible assets	-	-	-	(92,460)	(92,460)

<b>Net Cash Flows from Investing Activities</b>	<b>(30,028,622)</b>	<b>(5,781,275)</b>	<b>(35,809,897)</b>	<b>(35,806,568)</b>	<b>3,329</b>
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Net increase/(decrease) in cash and cash equivalents	642,732	(270,333)	372,399	237,847	(134,552)
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Cash and Cash Equivalents at the beginning of the year	1,200,807	-	1,200,807	1,265,817	65,010
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<b>Cash and Cash Equivalents at the end of the year</b>	<b>1,843,539</b>	<b>(270,333)</b>	<b>1,573,206</b>	<b>1,503,664</b>	<b>(69,542)</b>
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## NGQUSHWA LOCAL MUNICIPALITY

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

### STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS

#### Budget on Cash Basis

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	Difference between final budget and actual	Reference
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Explanation of material differences between budget and actual amounts:

- a) The rental of Facilities budget include the budget for hall rental which is overbudgeted, also interest on debtors was written off.
- b) Change in movement in the Landfill Site and insurance reimbursement due to insurance claim.
- c) Lesser vehicle licences were issued during the current year.
- d) Reduced investments due to cashflow.
- e) More properties included in the register and billed.
- f) Budgeted for an amount from CETA which was not subsequently received.
- g) Fewer traffic fines were issued during the financial year.
- h) In kind donation received from Amathole District Municipality (ADM).
- i) This was due to the disposal of assets.
- j) No Budget - Interest incurred due to late payments.
- k) Due to the Debt write off of the Government debtors, this affected the impairment.
- l) Cashflow limitation.
- m) Budgeted for an expenditure amount from CETA which was not subsequently received and no revenue was recognised.
- n) Devaluation in investment property.
- o) Transfers from Investment property
- p) Under budgeted.
- q) Payments received and write offs.
- r) Payments received and write offs.
- s) SARS refund not yet receivable.
- t) Additions of assets.
- u) Reclasification from Investment property to Land and Inventory.
- w) Additional Assets due to Additional MIG funds received and assets transferred from ADM.
- x) Payment of creditors.
- y) The finance lease was cancelled at the beginning of the financial year before any payments were made.
- z) The provision was revised during the current financial and the revision resulted in the increase in the provision.

ucp

# NGQUSHWA LOCAL MUNICIPALITY

(Registration number EC126)

Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1. Presentation of Annual Financial Statements

The annual financial statements have been prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP), issued by the Accounting Standards Board in accordance with Section 122(3) of the Municipal Finance Management Act (Act 56 of 2003).

These annual financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention as the basis of measurement, unless specified otherwise. They are presented in South African Rand.

A summary of the significant accounting policies, which have been consistently applied in the preparation of these annual financial statements, are disclosed below.

These accounting policies are consistent with the previous period.

#### 1.1 Presentation Currency

These annual financial statements are presented in South African Rand, which is the functional currency of the municipality.

#### 1.2 Going Concern Assumption

These annual financial statements have been prepared based on the expectation that the municipality will continue to operate as a going concern for at least the next 12 months.

#### 1.3 Significant Judgements and Sources of Estimation Uncertainty

In preparing the annual financial statements, management is required to make estimates and assumptions that affect the amounts represented in the annual financial statements and related disclosures. Use of available information and the application of judgement is inherent in the formation of estimates. Actual results in the future could differ from these estimates which may be material to the annual financial statements. Significant judgements include:

### RECEIVABLES

The municipality assesses its trade receivables for impairment at the end of each reporting period. In determining whether an impairment loss should be recorded in surplus or deficit, the municipality makes judgements as to whether there is observable data indicating a measurable decrease in the estimated future cash flows from a financial asset.

The impairment for trade receivables is calculated on a portfolio basis, based on historical loss ratios, adjusted for national and industry-specific economic conditions and other indicators present at the reporting date that correlate with defaults on the portfolio. These annual loss ratios are applied to loan balances in the portfolio and scaled to the estimated loss emergence period.

### PROVISIONS

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions are included in note 17 - Provisions.

### ALLOWANCE FOR DOUBTFUL DEBTS

On debtors an impairment loss is recognised in surplus and deficit when there is objective evidence that it is impaired. The impairment is measured as the difference between the debtors carrying amount and the present value of estimated future cash flows discounted at the effective interest rate, computed at initial recognition.

#### 1.4 Investment property

Investment property is property (land or a building - or part of a building - or both) held to earn rentals or for capital appreciation or both, rather than for:

- use in the production or supply of goods or services or for
- administrative purposes, or
- sale in the ordinary course of operations.

Owner-occupied property is property held for use in the production or supply of goods or services or for administrative purposes.

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.4 Investment property (continued)

Investment property is recognised as an asset when, it is probable that the future economic benefits or service potential that are associated with the investment property will flow to the municipality, and the cost or fair value of the investment property can be measured reliably.

Investment property is initially recognised at cost. Transaction costs are included in the initial measurement.

Where investment property is acquired through a non-exchange transaction, its cost is its fair value as at the date of acquisition.

Costs include costs incurred initially and costs incurred subsequently to add to, or to replace a part of, or service a property. If a replacement part is recognised in the carrying amount of the investment property, the carrying amount of the replaced part is derecognised.

#### SUBSEQUENT MEASUREMENT - FAIR VALUE METHOD

Subsequent to initial measurement investment property is measured at fair value.

The fair value of investment property reflects market conditions at the reporting date.

A gain or loss arising from a change in fair value is included in net surplus or deficit for the period in which it arises.

If the entity determines that the fair value of an investment property under construction is not reliably determinable but expects the fair value of the property to be reliably measurable when construction is complete, it measures that investment property under construction at cost until either its fair value becomes reliably determinable or construction is completed (whichever is earlier). If the entity determines that the fair value of an investment property (other than an investment property under construction) is not reliably determinable on a continuing basis, the entity measures that investment property using the cost model (as per the accounting policy on Property, plant and equipment). The residual value of the investment property is then assumed to be zero. The entity applies the cost model (as per the accounting policy on Property, plant and equipment) until disposal of the investment property.

Once the entity becomes able to measure reliably the fair value of an investment property under construction that has previously been measured at cost, it measures that property at its fair value. Once construction of that property is complete, it is presumed that fair value can be measured reliably. If this is not the case, the property is accounted for using the cost model in accordance with the accounting policy on Property, plant and equipment.

### 1.5 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired through a non-exchange transaction, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.



## NGQUSHWA LOCAL MUNICIPALITY

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### ACCOUNTING POLICIES

#### 1.5 Property, plant and equipment (continued)

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Items such as spare parts, standby equipment and servicing equipment are recognised when they meet the definition of property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses except for land which is carried at cost being the fair value at the date of revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses.

The useful lives of items of property, plant and equipment have been assessed as follows:

ITEM	DEPRECIATION METHOD	AVERAGE USEFUL LIFE
Land		Indefinite
Buildings	Straight line	9 - 30 years
Plant and machinery	Straight line	10 - 15 years
Furniture and fixtures	Straight line	5 - 7 years
Motor vehicles	Straight line	7 years
Office equipment	Straight line	5 - 7 years
Computer equipment	Straight line	5 years
Security equipment	Straight line	5 years
Other equipment	Straight line	5 years
Infrastructure		
• Roads paved	Straight line	30 years
• Roads Graded	Straight line	7 - 25 years
• Electricity (Street lights and High Masts)	Straight line	11 - 20 years
Minor Assets		Immediately
Park facilities	Straight line	5 - 76 years
Maintenance Equipment	Straight line	10 years
Landfill Sites	Straight line	69 - 98 years
Work in progress		Not depreciated

The depreciable amount of an asset is allocated on a systematic basis over its useful life.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately.

The depreciation method used reflects the pattern in which the asset's future economic benefits or service potential are expected to be consumed by the municipality. The depreciation method applied to an asset is reviewed at least at each reporting date and, if there has been a significant change in the expected pattern of consumption of the future economic benefits or service potential embodied in the asset, the method is changed to reflect the changed pattern. Such a change is accounted for as a change in an accounting estimate.

# NGQUSHWA LOCAL MUNICIPALITY

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## ACCOUNTING POLICIES

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### 1.5 Property, plant and equipment (continued)

The municipality assesses at each reporting date whether there is any indication that the municipality expectations about the residual value and the useful life of an asset have changed since the preceding reporting date. If any such indication exists, the municipality revises the expected useful life and/or residual value accordingly. The change is accounted for as a change in an accounting estimate.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

Assets which the municipality holds for rentals to others and subsequently routinely sell as part of the ordinary course of activities, are transferred to inventories when the rentals end and the assets are available-for-sale. Proceeds from sales of these assets are recognised as revenue. All cash flows on these assets are included in cash flows from operating activities in the cash flow statement.

# NGQUSHWA LOCAL MUNICIPALITY

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## ACCOUNTING POLICIES

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### 1.6 Intangible assets

An asset is identifiable if it either:

- is separable, i.e. is capable of being separated or divided from an entity and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, identifiable assets or liability, regardless of whether the entity intends to do so; or
- arises from binding arrangements (including rights from contracts), regardless of whether those rights are transferable or separable from the municipality or from other rights and obligations.

A binding arrangement describes an arrangement that confers similar rights and obligations on the parties to it as if it were in the form of a contract.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

The municipality assesses the probability of expected future economic benefits or service potential using reasonable and supportable assumptions that represent management's best estimate of the set of economic conditions that will exist over the useful life of the asset.

Where an intangible asset is acquired through a non-exchange transaction, its initial cost at the date of acquisition is measured at its fair value as at that date.

Expenditure on research (or on the research phase of an internal project) is recognised as an expense when it is incurred.

Intangible assets are carried at cost less any accumulated amortisation and any impairment losses.

An intangible asset is regarded as having an indefinite useful life when, based on all relevant factors, there is no foreseeable limit to the period over which the asset is expected to generate net cash inflows or service potential. Amortisation is not provided for these intangible assets, but they are tested for impairment annually and whenever there is an indication that the asset may be impaired. For all other intangible assets amortisation is provided on a straight line basis over their useful life.

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Reassessing the useful life of an intangible asset with a finite useful life after it was classified as indefinite is an indicator that the asset may be impaired. As a result the asset is tested for impairment and the remaining carrying amount is amortised over its useful life.

Internally generated brands, mastheads, publishing titles, customer lists and items similar in substance are not recognised as intangible assets.

Internally generated goodwill is not recognised as an intangible asset.

Amortisation is provided to write down the intangible assets, on a straight line basis, to their residual values as follows:

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ITEM	DEPRECIATION METHOD	AVERAGE USEFUL LIFE
Computer software, other	Straight line	5 years

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Intangible assets are derecognised:

- on disposal; or
- when no future economic benefits or service potential are expected from its use or disposal.

### 1.7 Heritage Assets

Assets are resources controlled by an municipality as a result of past events and from which future economic benefits or service potential are expected to flow to the municipality.

Carrying amount is the amount at which an asset is recognised after deducting accumulated impairment losses.

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.7 Heritage Assets (continued)

Class of heritage assets means a grouping of heritage assets of a similar nature or function in an municipality's operations that is shown as a single item for the purpose of disclosure in the annual financial statements.

Cost is the amount of cash or cash equivalents paid or the fair value of the other consideration given to acquire an asset at the time of its acquisition or construction or, where applicable, the amount attributed to that asset when initially recognised in accordance with the specific requirements of other Standards of GRAP.

Depreciation is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

Heritage assets are assets that have a cultural, environmental, historical, natural, scientific, technological or artistic significance and are held indefinitely for the benefit of present and future generations.

The municipality recognises a heritage asset as an asset if it is probable that future economic benefits or service potential associated with the asset will flow to the municipality, and the cost or fair value of the asset can be measured reliably.

#### INITIAL MEASUREMENT

Heritage assets are measured at cost.

Where a heritage asset is acquired through a non-exchange transaction, its cost is measured at its fair value as at the date of acquisition.

#### SUBSEQUENT MEASUREMENT

After recognition as an asset, a class of heritage assets is carried at its cost less any accumulated impairment losses.

#### IMPAIRMENT

The municipality assesses at each reporting date whether there is an indication that it may be impaired. If any such indication exists, the municipality estimates the recoverable amount or the recoverable service amount of the heritage asset.

#### DERECOGNITION

Transfers from heritage assets are only made when the particular asset no longer meets the definition of a heritage asset.

Transfers to heritage assets are only made when the asset meets the definition of a heritage asset.

The municipality derecognises heritage asset on disposal, or when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of a heritage asset is included in surplus or deficit when the item is derecognised (unless the Standard of GRAP on leases requires otherwise on a sale and leaseback).

### 1.8 Financial Instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or a residual interest of another entity.

The amortised cost of a financial asset or financial liability is the amount at which the financial asset or financial liability is measured at initial recognition minus principal repayments, plus or minus the cumulative amortisation using the effective interest method of any difference between that initial amount and the maturity amount, and minus any reduction (directly or through the use of an allowance account) for impairment or uncollectibility.

A concessionary loan is a loan granted to or received by an entity on terms that are not market related.

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to discharge an obligation.

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.8 Financial Instruments (continued)

Currency risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates.

Derecognition is the removal of a previously recognised financial asset or financial liability from an entity's statement of financial position.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable willing parties in an arm's length transaction.

A financial asset is:

- cash;
- a residual interest in another entity; or
- a contractual right to:
  - receive cash or another financial asset from another entity; or
  - exchange financial assets or financial liabilities with another entity under conditions that are potentially favourable to the entity.

A financial liability is any liability that is a contractual obligation to:

- deliver cash or another financial asset to another entity; or
- exchange financial assets or financial liabilities under conditions that are potentially unfavourable to the entity.

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

Liquidity risk is the risk encountered by an entity in the event of difficulty in meeting obligations associated with financial liabilities that are settled by delivering cash or another financial asset.

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk comprises three types of risk: currency risk, interest rate risk and other price risk.

A financial asset is past due when a counterparty has failed to make a payment when contractually due.

### CLASSIFICATION

The entity has the following types of financial assets (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

#### CLASS

Receivables from Exchange Transactions  
Receivables from Non-Exchange Transactions  
VAT Receivable  
Operating Lease Asset  
Cash and Cash Equivalents

#### CATEGORY

Financial asset measured at amortised cost  
Financial asset measured at amortised cost  
Financial asset measured at amortised cost  
Financial asset measured at amortised cost  
Financial asset measured at fair value

The entity has the following types of financial liabilities (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

#### CLASS

Payables from Non-Exchange Transactions  
Payables from Non-Exchange Transactions

#### CATEGORY

Financial liability measured at amortised cost  
Financial liability measured at amortised cost

The entity has the following types of residual interests (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.8 Financial Instruments (continued)

#### INITIAL RECOGNITION

The entity recognises a financial asset or a financial liability in its statement of financial position when the entity becomes a party to the contractual provisions of the instrument.

The entity recognises financial assets using trade date accounting.

#### INITIAL MEASUREMENT OF FINANCIAL ASSETS AND FINANCIAL LIABILITIES

The entity measures a financial asset and financial liability initially at its fair value plus transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

#### SUBSEQUENT MEASUREMENT OF FINANCIAL ASSETS AND FINANCIAL LIABILITIES

The entity measures all financial assets and financial liabilities after initial recognition using the following categories:

- Financial instruments at fair value.
- Financial instruments at amortised cost.
- Financial instruments at cost.

All financial assets measured at amortised cost, or cost, are subject to an impairment review.

#### GAINS AND LOSSES

A gain or loss arising from a change in the fair value of a financial asset or financial liability measured at fair value is recognised in surplus or deficit.

For financial assets and financial liabilities measured at amortised cost or cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liability is derecognised or impaired, or through the amortisation process.

#### IMPAIRMENT AND UNCOLLECTIBILITY OF FINANCIAL ASSETS

The entity assesses at the end of each reporting period whether there is any objective evidence that a financial asset or group of financial assets is impaired.

Financial assets measured at amortised cost:

If there is objective evidence that an impairment loss on financial assets measured at amortised cost has been incurred, the amount of the loss is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows (excluding future credit losses that have not been incurred) discounted at the financial asset's original effective interest rate. The carrying amount of the asset is reduced directly OR through the use of an allowance account. The amount of the loss is recognised in surplus or deficit.

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be related objectively to an event occurring after the impairment was recognised, the previously recognised impairment loss is reversed directly OR by adjusting an allowance account. The reversal does not result in a carrying amount of the financial asset that exceeds what the amortised cost would have been had the impairment not been recognised at the date the impairment is reversed. The amount of the reversal is recognised in surplus or deficit.

Financial assets measured at cost:

If there is objective evidence that an impairment loss has been incurred on an investment in a residual interest that is not measured at fair value because its fair value cannot be measured reliably, the amount of the impairment loss is measured as the difference between the carrying amount of the financial asset and the present value of estimated future cash flows discounted at the current market rate of return for a similar financial asset. Such impairment losses are not reversed.



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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.8 Financial Instruments (continued)

#### DERECOGNITION

##### FINANCIAL ASSETS

The entity derecognises financial assets using trade date accounting.

The entity derecognises a financial asset only when:

- the contractual rights to the cash flows from the financial asset expire, are settled or waived;
- the entity transfers to another party substantially all of the risks and rewards of ownership of the financial asset; or
- the entity, despite having retained some significant risks and rewards of ownership of the financial asset, has transferred control of the asset to another party and the other party has the practical ability to sell the asset in its entirety to an unrelated third party, and is able to exercise that ability unilaterally and without needing to impose additional restrictions on the transfer. In this case, the entity :
  - derecognise the asset; and
  - recognise separately any rights and obligations created or retained in the transfer.

On derecognition of a financial asset in its entirety, the difference between the carrying amount and the sum of the consideration received is recognised in surplus or deficit.

If the transferred asset is part of a larger financial asset and the part transferred qualifies for derecognition in its entirety, the previous carrying amount of the larger financial asset is allocated between the part that continues to be recognised and the part that is derecognised, based on the relative fair values of those parts, on the date of the transfer. For this purpose, a retained servicing asset is treated as a part that continues to be recognised. The difference between the carrying amount allocated to the part derecognised and the sum of the consideration received for the part derecognised is recognised in surplus or deficit.

If a transfer does not result in derecognition because the entity has retained substantially all the risks and rewards of ownership of the transferred asset, the entity continues to recognise the transferred asset in its entirety and recognise a financial liability for the consideration received. In subsequent periods, the entity recognises any revenue on the transferred asset and any expense incurred on the financial liability. Neither the asset, and the associated liability nor the revenue, and the associated expenses are offset.

##### FINANCIAL LIABILITIES

The entity removes a financial liability (or a part of a financial liability) from its statement of financial position when it is extinguished — i.e. when the obligation specified in the contract is discharged, cancelled, expires or waived.

The difference between the carrying amount of a financial liability (or part of a financial liability) extinguished or transferred to another party and the consideration paid, including any non-cash assets transferred or liabilities assumed, is recognised in surplus or deficit. Any liabilities that are waived, forgiven or assumed by another entity by way of a non-exchange transaction are accounted for in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers).

#### PRESENTATION

Interest relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Losses and gains relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

A financial asset and a financial liability are only offset and the net amount presented in the statement of financial position when the entity currently has a legally enforceable right to set off the recognised amounts and intends either to settle on a net basis, or to realise the asset and settle the liability simultaneously.

In accounting for a transfer of a financial asset that does not qualify for derecognition, the entity does not offset the transferred asset and the associated liability.

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.9 Leases

A lease is classified as a finance lease if it transfers substantially all the risks and rewards incidental to ownership. A lease is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to ownership.

When a lease includes both land and buildings elements, the entity assesses the classification of each element separately.

#### OPERATING LEASES - LESSOR

Operating lease revenue is recognised as revenue on a straight-line basis over the lease term.

Initial direct costs incurred in negotiating and arranging operating leases are added to the carrying amount of the leased asset and recognised as an expense over the lease term on the same basis as the lease revenue.

The aggregate cost of incentives is recognised as a reduction of rental revenue over the lease term on a straight-line basis.

The aggregate benefit of incentives is recognised as a reduction of rental expense over the lease term on a straight-line basis.

Income for leases is disclosed under revenue in statement of financial performance.

### 1.10 Inventories

Inventories are initially measured at cost except where inventories are acquired through a non-exchange transaction, then their costs are their fair value as at the date of acquisition.

Subsequently inventories are measured at the lower of cost and net realisable value.

Inventories are measured at the lower of cost and current replacement cost where they are held for;

- distribution at no charge or for a nominal charge; or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

Net realisable value is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

Current replacement cost is the cost the municipality incurs to acquire the asset on the reporting date.

The cost of inventories comprises of all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition.

The cost of inventories of items that are not ordinarily interchangeable and goods or services produced and segregated for specific projects is assigned using specific identification of the individual costs.

The cost of inventories is assigned using the first-in, first-out (FIFO) formula. The same cost formula is used for all inventories having a similar nature and use to the municipality.

When inventories are sold, the carrying amounts of those inventories are recognised as an expense in the period in which the related revenue is recognised. If there is no related revenue, the expenses are recognised when the goods are distributed, or related services are rendered. The amount of any write-down of inventories to net realisable value or current replacement cost and all losses of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories, arising from an increase in net realisable value or current replacement cost, are recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

### 1.11 Construction contracts and receivables

Construction contract is a contract, or a similar binding arrangement, specifically negotiated for the construction of an asset or a combination of assets that are closely interrelated or interdependent in terms of their design, technology and function or their ultimate purpose or use.

Contractor is an entity that performs construction work pursuant to a construction contract.

Cost plus or cost based contract is a construction contract in which the contractor is reimbursed for allowable or otherwise defined costs and, in the case of a commercially-based contract, an additional percentage of these costs or a fixed fee, if any.



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## ACCOUNTING POLICIES

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### 1.11 Construction contracts and receivables (continued)

Fixed price contract is a construction contract in which the contractor agrees to a fixed contract price, or a fixed rate per unit of output, which in some cases is subject to cost escalation clauses.

A contractor is an entity that enters into a contract to build structures, construct facilities, produce goods, or render services to the specifications of another entity either itself or through the use of sub-contractors. The term "contractor" thus includes a general or prime contractor, a subcontractor to a general contractor, or a construction manager.

The entity assesses the terms and conditions of each contract concluded with customers to establish whether the contract is a construction contract or not. In assessing whether the contract is a construction contract, an entity considers whether it is a contractor.

Where the outcome of a construction contract can be estimated reliably, contract revenue and costs are recognised by reference to the stage of completion of the contract activity at the reporting date, as measured by completion of a physical proportion of the contract work.

Variations in contract work, claims and incentive payments are included to the extent that they have been agreed with the customer.

When the outcome of a construction contract cannot be estimated reliably, contract revenue is recognised to the extent that contract costs incurred are recoverable. Contract costs are recognised as an expense in the period in which they are incurred.

When it is probable that total contract costs will exceed total contract revenue, the expected deficit is recognised as an expense immediately.

### 1.12 Impairment of Cash-Generating Assets

Cash-generating assets are assets used with the objective of generating a commercial return. Commercial return means that positive cash flows are expected to be significantly higher than the cost of the asset.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets used with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable amount of an asset or a cash-generating unit is the higher its fair value less costs to sell and its value in use.

Useful life is either:

- the period of time over which an asset is expected to be used by the municipality; or
- the number of production or similar units expected to be obtained from the asset by the municipality.

Judgements are made by management in applying the criteria to designate assets as cash-generating assets or non-cash-generating assets. Additional text

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.12 Impairment of Cash-Generating Assets (continued)

#### CASH-GENERATING UNITS

If there is any indication that an asset may be impaired, the recoverable amount is estimated for the individual asset. If it is not possible to estimate the recoverable amount of the individual asset, the municipality determines the recoverable amount of the cash-generating unit to which the asset belongs (the asset's cash-generating unit).

If an active market exists for the output produced by an asset or group of assets, that asset or group of assets is identified as a cash-generating unit, even if some or all of the output is used internally. If the cash inflows generated by any asset or cash-generating unit are affected by internal transfer pricing, the municipality use management's best estimate of future price(s) that could be achieved in arm's length transactions in estimating:

- the future cash inflows used to determine the asset's or cash-generating unit's value in use; and
- the future cash outflows used to determine the value in use of any other assets or cash-generating units that are affected by the internal transfer pricing.

Cash-generating units are identified consistently from period to period for the same asset or types of assets, unless a change is justified.

The carrying amount of a cash-generating unit is determined on a basis consistent with the way the recoverable amount of the cash-generating unit is determined.

An impairment loss is recognised for a cash-generating unit if the recoverable amount of the unit is less than the carrying amount of the unit. The impairment is allocated to reduce the carrying amount of the cash-generating assets of the unit on a pro rata basis, based on the carrying amount of each asset in the unit. These reductions in carrying amounts are treated as impairment losses on individual assets.

In allocating an impairment loss, the entity does not reduce the carrying amount of an asset below the highest of:

- its fair value less costs to sell (if determinable);
- its value in use (if determinable); and
- zero.

The amount of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other cash-generating assets of the unit.

Where a non-cash-generating asset contributes to a cash-generating unit, a proportion of the carrying amount of that non-cash-generating asset is allocated to the carrying amount of the cash-generating unit prior to estimation of the recoverable amount of the cash-generating unit.

### 1.13 Employee Benefits

Employee benefits are all forms of consideration given by an entity in exchange for service rendered by employees.

A qualifying insurance policy is an insurance policy issued by an insurer that is not a related party (as defined in the Standard of GRAP on Related Party Disclosures) of the reporting entity, if the proceeds of the policy can be used only to pay or fund employee benefits under a defined benefit plan and are not available to the reporting entity's own creditors (even in liquidation) and cannot be paid to the reporting entity, unless either:

- the proceeds represent surplus assets that are not needed for the policy to meet all the related employee benefit obligations; or
- the proceeds are returned to the reporting entity to reimburse it for employee benefits already paid.

Termination benefits are employee benefits payable as a result of either:

- an entity's decision to terminate an employee's employment before the normal retirement date; or
- an employee's decision to accept voluntary redundancy in exchange for those benefits.

Other long-term employee benefits are employee benefits (other than post-employment benefits and termination benefits) that are not due to be settled within twelve months after the end of the period in which the employees render the related service.

Vested employee benefits are employee benefits that are not conditional on future employment.

Composite social security programmes are established by legislation and operate as multi-employer plans to provide post-employment benefits as well as to provide benefits that are not consideration in exchange for service rendered by employees.

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.13 Employee Benefits (continued)

A constructive obligation is an obligation that derives from an entity's actions where by an established pattern of past practice, published policies or a sufficiently specific current statement, the entity has indicated to other parties that it will accept certain responsibilities and as a result, the entity has created a valid expectation on the part of those other parties that it will discharge those responsibilities.

#### SHORT-TERM EMPLOYEE BENEFITS

Short-term employee benefits are employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service.

Short-term employee benefits include items such as:

- wages, salaries and social security contributions;
- short-term compensated absences (such as paid annual leave and paid sick leave) where the compensation for the absences is due to be settled within twelve months after the end of the reporting period in which the employees render the related employee service;
- bonus, incentive and performance related payments payable within twelve months after the end of the reporting period in which the employees render the related service; and
- non-monetary benefits (for example, medical care, and free or subsidised goods or services such as housing, cars and cellphones) for current employees.

When an employee has rendered service to the entity during a reporting period, the entity recognise the undiscounted amount of short-term employee benefits expected to be paid in exchange for that service:

- as a liability (accrued expense), after deducting any amount already paid. If the amount already paid exceeds the undiscounted amount of the benefits, the entity recognise that excess as an asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the benefits in the cost of an asset.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs. The entity measures the expected cost of accumulating compensated absences as the additional amount that the entity expects to pay as a result of the unused entitlement that has accumulated at the reporting date.

The entity recognise the expected cost of bonus, incentive and performance related payments when the entity has a present legal or constructive obligation to make such payments as a result of past events and a reliable estimate of the obligation can be made. A present obligation exists when the entity has no realistic alternative but to make the payments.

### 1.14 Provisions and Contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.14 Provisions and Contingencies (continued)

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating surplus.

If an entity has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in note 49.

A financial guarantee contract is a contract that requires the issuer to make specified payments to reimburse the holder for a loss it incurs because a specified debtor fails to make payment when due in accordance with the original or modified terms of a debt instrument.

Loan commitment is a firm commitment to provide credit under pre-specified terms and conditions.

The municipality recognises a provision for financial guarantees and loan commitments when it is probable that an outflow of resources embodying economic benefits and service potential will be required to settle the obligation and a reliable estimate of the obligation can be made.

Determining whether an outflow of resources is probable in relation to financial guarantees requires judgement. Indications that an outflow of resources may be probable are:

- financial difficulty of the debtor;
- defaults or delinquencies in interest and capital repayments by the debtor;
- breaches of the terms of the debt instrument that result in it being payable earlier than the agreed term and the ability of the debtor to settle its obligation on the amended terms; and
- a decline in prevailing economic circumstances (e.g. high interest rates, inflation and unemployment) that impact on the ability of entities to repay their obligations.

Where a fee is received by the municipality for issuing a financial guarantee and/or where a fee is charged on loan commitments, it is considered in determining the best estimate of the amount required to settle the obligation at reporting date. Where a fee is charged and the municipality considers that an outflow of economic resources is probable, an municipality recognises the obligation at the higher of:

- the amount determined using in the Standard of GRAP on Provisions, Contingent Liabilities and Contingent Assets; and
- the amount of the fee initially recognised less, where appropriate, cumulative amortisation recognised in accordance with the Standard of GRAP on Revenue from Exchange Transactions.

### 1.15 Revenue from Exchange Transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

### MEASUREMENT

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

# NGQUSHWA LOCAL MUNICIPALITY

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## ACCOUNTING POLICIES

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### 1.15 Revenue from Exchange Transactions (continued)

#### SALE OF GOODS

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

#### RENDERING OF SERVICES

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by services performed to date as a percentage of total services to be performed.

#### INTEREST

Revenue arising from the use by others of entity assets yielding interest, royalties and dividends or similar distributions is recognised when:

- It is probable that the economic benefits or service potential associated with the transaction will flow to the municipality, and
- The amount of the revenue can be measured reliably.

Interest is recognised, in surplus or deficit, using the effective interest rate method.

Royalties are recognised as they are earned in accordance with the substance of the relevant agreements.

Dividends or similar distributions are recognised, in surplus or deficit, when the municipality's right to receive payment has been established.

Service fees included in the price of the product are recognised as revenue over the period during which the service is performed.

### 1.16 Revenue from Non-Exchange Transactions

Revenue comprises gross inflows of economic benefits or service potential received and receivable by a municipality, which represents an increase in net assets, other than increases relating to contributions from owners.

Conditions on transferred assets are stipulations that specify that the future economic benefits or service potential embodied in the asset is required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.



# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.16 Revenue from Non-Exchange Transactions (continued)

Control of an asset arises when the municipality can use or otherwise benefit from the asset in pursuit of its objectives and can exclude or otherwise regulate the access of others to that benefit.

Exchange transactions are transactions in which one entity receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of cash, goods, services, or use of assets) to another entity in exchange.

Expenses paid through the tax system are amounts that are available to beneficiaries regardless of whether or not they pay taxes.

Fines are economic benefits or service potential received or receivable by entities, as determined by a court or other law enforcement body, as a consequence of the breach of laws or regulations.

Non-exchange transactions are transactions that are not exchange transactions. In a non-exchange transaction, a municipality either receives value from another municipality without directly giving approximately equal value in exchange, or gives value to another municipality without directly receiving approximately equal value in exchange.

Restrictions on transferred assets are stipulations that limit or direct the purposes for which a transferred asset may be used, but do not specify that future economic benefits or service potential is required to be returned to the transferor if not deployed as specified.

Stipulations on transferred assets are terms in laws or regulation, or a binding arrangement, imposed upon the use of a transferred asset by entities external to the reporting municipality.

Tax expenditures are preferential provisions of the tax law that provide certain taxpayers with concessions that are not available to others.

The taxable event is the event that the government, legislature or other authority has determined will be subject to taxation.

Taxes are economic benefits or service potential compulsorily paid or payable to entities, in accordance with laws and or regulations, established to provide revenue to government. Taxes do not include fines or other penalties imposed for breaches of the law.

Transfers are inflows of future economic benefits or service potential from non-exchange transactions, other than taxes.

### RECOGNITION

An inflow of resources from a non-exchange transaction recognised as an asset is recognised as revenue, except to the extent that a liability is also recognised in respect of the same inflow.

As the municipality satisfies a present obligation recognised as a liability in respect of an inflow of resources from a non-exchange transaction recognised as an asset, it reduces the carrying amount of the liability recognised and recognises an amount of revenue equal to that reduction.

### MEASUREMENT

Revenue from a non-exchange transaction is measured at the amount of the increase in net assets recognised by the municipality.

When, as a result of a non-exchange transaction, the municipality recognises an asset, it also recognises revenue equivalent to the amount of the asset measured at its fair value as at the date of acquisition, unless it is also required to recognise a liability. Where a liability is required to be recognised it will be measured as the best estimate of the amount required to settle the obligation at the reporting date, and the amount of the increase in net assets, if any, recognised as revenue. When a liability is subsequently reduced, because the taxable event occurs or a condition is satisfied, the amount of the reduction in the liability is recognised as revenue.

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.16 Revenue from Non-Exchange Transactions (continued)

#### FINES

Fines are recognised as revenue when the receivable meets the definition of an asset and satisfies the criteria for recognition as an asset.

Assets arising from fines are measured at the best estimate of the inflow of resources to the municipality.

### 1.17 Investment Income

Investment income is recognised on a time-proportion basis using the effective interest method.

### 1.18 Borrowing Costs

Borrowing costs are interest and other expenses incurred by an entity in connection with the borrowing of funds.

Borrowing costs are recognised as an expense in the period in which they are incurred.

### 1.19 Comparative Figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current .

### 1.20 Unauthorised Expenditure

Unauthorised expenditure means:

- overspending of a vote or a main division within a vote; and
- expenditure not in accordance with the purpose of a vote or, in the case of a main division, not in accordance with the purpose of the main division.

All expenditure relating to unauthorised expenditure is recognised as an expense in the statement of financial performance in the that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

### 1.21 Fruitless and Wasteful Expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to fruitless and wasteful expenditure is recognised as an expense in the statement of financial performance in the that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

### 1.22 Irregular Expenditure

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the economic entity's supply chain management policy. Irregular expenditure excludes unauthorised expenditure. Irregular expenditure is accounted for as expenditure in the Statement of Financial Performance and where recovered, it is subsequently accounted for as revenue in the Statement of Financial Performance.

### 1.23 Budget Information

Municipality are typically subject to budgetary limits in the form of appropriations or budget authorisations (or equivalent), which is given effect through authorising legislation, appropriation or similar.

General purpose financial reporting by municipality shall provide information on whether resources were obtained and used in accordance with the legally adopted budget.

The approved budget is prepared on a accrual basis and presented by economic classification linked to performance outcome objectives.

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## ACCOUNTING POLICIES

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### 1.23 Budget Information (continued)

The approved budget covers the fiscal period from 2017/07/01 to 2018/06/30.

The budget for the economic entity includes all the entities approved budgets under its control.

The annual financial statements and the budget are on the same basis of accounting therefore a comparison with the budgeted amounts for the reporting period have been included in the Statement of comparison of budget and actual amounts.

### 1.24 Related Parties

A related party is a person or an entity with the ability to control or jointly control the other party, or exercise significant influence over the other party, or vice versa, or an entity that is subject to common control, or joint control.

Control is the power to govern the financial and operating policies of an entity so as to obtain benefits from its activities.

Joint control is the agreed sharing of control over an activity by a binding arrangement, and exists only when the strategic financial and operating decisions relating to the activity require the unanimous consent of the parties sharing control (the venturers).

Related party transaction is a transfer of resources, services or obligations between the reporting entity and a related party, regardless of whether a price is charged.

Significant influence is the power to participate in the financial and operating policy decisions of an entity, but is not control over those policies.

Management are those persons responsible for planning, directing and controlling the activities of the municipality, including those charged with the governance of the municipality in accordance with legislation, in instances where they are required to perform such functions.

Close members of the family of a person are considered to be those family members who may be expected to influence, or be influenced by, that management in their dealings with the municipality.

The municipality is exempt from disclosure requirements in relation to related party transactions if that transaction occurs within normal supplier and/or client/recipient relationships on terms and conditions no more or less favourable than those which it is reasonable to expect the municipality to have adopted if dealing with that individual entity or person in the same circumstances and terms and conditions are within the normal operating parameters established by that reporting entity's legal mandate.

Where the municipality is exempt from the disclosures in accordance with the above, the municipality discloses narrative information about the nature of the transactions and the related outstanding balances, to enable users of the entity's financial statements to understand the effect of related party transactions on its annual financial statements.

### 1.25 Valued Added Tax

The municipality accounts for value added tax on accrual basis but pays over to /claims from SARS on a payment basis.



# NGQUSHWA LOCAL MUNICIPALITY

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## ACCOUNTING POLICIES

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### 1.26 Expenditure

Expenses are decreases in economic benefits or service potential during the reporting period in the form of outflows or consumption of assets or incurrences of liabilities that result in decreases in net assets. An expense is recognised in the municipality's statement of financial performance when, and only when the goods are received and or services consumed. Where an item possesses the essential characteristics of an expense but fails to meet the criteria for recognition it is disclosed in the note.

Where an outflow of economic benefits does not result in future benefits, it is disclosed as fruitless and wasteful expenditure. The point at which an expense is recognised is dependent on the nature of the transaction or other event that gives rise to the expense. Where future economic benefits are consumed immediately or soon after acquisition, for example, repairs and maintenance expenditure, bulk purchases and general expenses, the expense is recognised in the reporting period in which the acquisition of the future economic benefit occurs. Where future economic benefits are expected to be consumed over several reporting periods e.g. non-current assets, expenses (depreciation) are allocated systematically to the reporting period during which the future economic benefits are expected to be consumed; where expenditure produces no future economic benefits e.g. fines paid, an expense is recognised immediately; and where a liability is incurred without the recognition of an asset an expense is recognised simultaneously with the recognition of the liability.

Generally, expenses are accounted for on an accrual basis at fair value. Under the accrual basis of accounting expenses are recognised when incurred usually when goods are received or services are consumed. This may not be when the goods or services are actually paid for. Fair value is the amount for which an asset could be exchanged or a liability settled between knowledgeable willing parties in an arm's length transaction.

Major expenses include:

- Repairs and Maintenance - inclusive of repairs and maintenance to buildings, infrastructure assets, motor vehicles and sports and recreational facilities;
- Other Expenditure which constitute several expense items which are not individually significant and
- Losses on the disposal of assets are reported separately from expenses on the Statement of Financial Performance.

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Annual Financial Statements for the year ended 30 June 2018

## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
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### 2. NEW STANDARDS AND INTERPRETATIONS

#### 2.1 Standards and interpretations issued, but not yet effective

The municipality has not applied the following standards and interpretations, which have been published and are mandatory for the municipality's accounting periods beginning on or after 01 July 2018 or later periods:

##### GRAP 108: STATUTORY RECEIVABLES

The objective of this Standard is: to prescribe accounting requirements for the recognition, measurement, presentation and disclosure of statutory receivables.

It furthermore covers: Definitions, recognition, derecognition, measurement, presentation and disclosure, transitional provisions, as well as the effective date.

The effective date of the standard is not yet set by the Minister of Finance.

The municipality has early adopted the standard for the first time when the Minister sets the effective date for the standard.

The impact of the standard is not material.

##### GRAP 12 (AS AMENDED 2016): INVENTORIES

Amendments to the Standard of GRAP on Inventories resulted from inconsistencies in measurement requirements in GRAP 23 and other asset-related Standards of GRAP in relation to the treatment of transaction costs. Other changes resulted from changes made to IPSAS 12 on Inventories (IPSAS 12) as a result of the IPSASB's Improvements to IPSASs 2015 issued in March 2016.

The most significant changes to the Standard are:

- General improvements: To clarify the treatment of transaction costs and other costs incurred on assets acquired in non-exchange transactions to be in line with the principle in GRAP 23 (paragraph .12)
- IPSASB amendments: To align terminology in GRAP 12 with that in IPSAS 12. The term "ammunition" in IPSAS 12 was replaced with the term "military inventories" and provides a description of what it comprises in accordance with Government Finance Statistics terminology

The effective date of the amendment is for years beginning on or after 01 April 2018.

The municipality has early adopted the amendment for the first time in the 2018 annual financial statements.

The impact of the amendment is not material.

# NGQUSHWA LOCAL MUNICIPALITY

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Annual Financial Statements for the year ended 30 June 2018

## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

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### 2. NEW STANDARDS AND INTERPRETATIONS (continued)

#### GRAP 21 (AS AMENDED 2016): IMPAIRMENT OF NON-CASH-GENERATING ASSETS

Amendments to the Standard of GRAP on Impairment of Non-cash Generating Assets resulted from changes made to IPSAS 21 on Impairment of Non-Cash-Generating Assets (IPSAS 21) as a result of the IPSASB's Impairment of Revalued Assets issued in March 2016.

The most significant changes to the Standard are:

- IPSASB amendments: To update the Basis of conclusions and Comparison with IPSASs to reflect the IPSASB's recent decision on the impairment of revalued assets.

The effective date of the amendment is for years beginning on or after 01 April 2018.

The municipality expects to adopt the amendment for the first time in the 2018 annual financial statements.

It is unlikely that the amendment will have a material impact on the municipality's annual financial statements.

#### GRAP 26 (AS AMENDED 2016): IMPAIRMENT OF CASH-GENERATING ASSETS

Amendments Changes to the Standard of GRAP on Impairment of Cash Generating Assets resulted from changes made to IPSAS 26 on Impairment of Cash-Generating Assets (IPSAS 26) as a result of the IPSASB's Impairment of Revalued Assets issued in March 2016.

The most significant changes to the Standard are:

- IPSASB amendments: To update the Basis of conclusions and Comparison with IPSASs to reflect the IPSASB's recent decision on the impairment of revalued assets.

The effective date of the amendment is for years beginning on or after 01 April 2018.

The municipality expects to adopt the amendment for the first time in the 2018 annual financial statements.

It is unlikely that the amendment will have a material impact on the municipality's annual financial statements.

#### GRAP 31 (AS AMENDED 2016): INTANGIBLE ASSETS

Amendments to the Standard of GRAP on Intangible Assets resulted from inconsistencies in measurement requirements in GRAP 23 and other asset-related Standards of GRAP in relation to the treatment of transaction costs. Other changes resulted from changes made to IPSAS 31 on Intangible Assets (IPSAS 31) as a result of the IPSASB's Improvements to IPSASs 2014 issued in January 2015.

The most significant changes to the Standard are:

- General improvements: To add the treatment of transaction costs and other costs incurred on assets acquired in non-exchange transactions to be in line with the principle in GRAP 23 (paragraph .12); and To clarify the measurement principle when assets may be acquired in exchange for a non-monetary asset or assets, or a combination of monetary and non-monetary assets
- IPSASB amendments: To clarify the revaluation methodology of the carrying amount and accumulated depreciation when an item of intangible assets is revalued; and To clarify acceptable methods of depreciating assets

The effective date of the amendment is for years beginning on or after 01 April 2018.

The municipality expects to adopt the amendment for the first time in the 2018 annual financial statements.

The adoption of this amendment is not expected to impact on the results of the municipality, but may result in more disclosure than is currently provided in the annual financial statements.

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

### 2. NEW STANDARDS AND INTERPRETATIONS (continued)

#### GRAP 103 (AS AMENDED 2016): HERITAGE ASSETS

Amendments to the Standard of GRAP on Heritage Assets resulted from inconsistencies in measurement requirements in GRAP 23 and other asset-related Standards of GRAP in relation to the treatment of transaction costs. Other changes resulted from editorial changes to the original text.

The most significant changes to the Standard are:

- General improvements: To clarify the treatment of transaction costs and other costs incurred on assets acquired in non-exchange transactions to be in line with the principle in GRAP 23 (paragraph .12); and To clarify the measurement principle when assets may be acquired in exchange for a non-monetary asset or assets, or a combination of monetary and non-monetary assets

The effective date of the amendment is for years beginning on or after 01 April 2018.

The municipality expects to adopt the amendment for the first time in the 2018 annual financial statements.

It is unlikely that the amendment will have a material impact on the municipality's annual financial statements.

### 3. INVENTORIES

Land to be transferred to beneficiaries	9,852,500	9,852,500
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### 4. OPERATING LEASE ASSET

Leases for Land	396,993	398,691
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The municipality lets land to tenants under leases covering periods ranging from 3 - 30 years. The leases are subject to escalation clauses as per the lease agreement resulting in straight lining of the rentals received and receivable. The amount included above represents the difference between the actual rentals received and the calculated straight line lease.

#### Minimum lease payments receivable

- within one year	130,718	132,943
- in second to fifth year inclusive	588,541	587,384
- later than five years	887,551	1,019,426
	<b>1,606,810</b>	<b>1,739,753</b>

### 5. RECEIVABLES FROM NON-EXCHANGE TRANSACTIONS

Property Rates	11,652,601	23,246,467
Less: Impairment on Property Rates	(4,877,270)	(5,851,502)
Other Receivables	3,916,599	1,623,575
	<b>10,691,930</b>	<b>19,018,540</b>

#### Property Rates

Current (0 -30 days)	472,525	9,710,598
31 - 60 days	118,331	141,563
61 - 90 days	104,821	207,974
91 - 120 days	87,011	121,832
121 - 150 days	75,470	116,517
> 151 days	10,794,441	12,947,983
	<b>11,652,599</b>	<b>23,246,467</b>

Included in Other Receivables are Payments made in Advance of R2 000 000, Fines issued of R1 130 606 and others.

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>5. RECEIVABLES FROM NON-EXCHANGE TRANSACTIONS (continued)</b>		
<b>SUMMARY OF TOTAL DEBTORS (EXCHANGE AND NON-EXCHANGE) BY CUSTOMER CLASSIFICATION</b>		
<b>Residential</b>		
0-30 days	383,469	864,108
31-60 days	135,038	168,123
61-90 days	106,307	116,520
91-120 days	100,897	158,429
121-150 days	123,681	150,001
> 151 days	7,301,402	6,301,753
	<u>8,150,794</u>	<u>7,758,934</u>
Less: Allowance for Impairment	<u>(6,840,039)</u>	<u>(6,024,237)</u>
	<b>1,310,755</b>	<b>1,734,697</b>
<b>Business</b>		
0-30 Days	375,036	637,645
31-60 Days	122,723	94,695
61-90 Days	81,736	73,062
91-120 Days	66,364	81,716
121-150 Days	67,018	81,330
> 151 days	2,837,693	3,266,718
	<u>3,550,571</u>	<u>4,235,165</u>
Less: Allowance for Impairment	<u>(1,821,476)</u>	<u>(2,091,817)</u>
	<b>1,729,095</b>	<b>2,143,348</b>
<b>Government</b>		
0-30 days	188,884	8,668,073
31-60 days	91,668	129,926
61-90 days	33,668	207,662
91-120 days	34,195	144,787
121-150 days	88,405	142,714
> 151 days	8,555,744	10,955,673
	<u>8,992,564</u>	<u>20,248,835</u>
<b>Total debtor past due but not impaired</b>		
0-30 days	947,390	10,169,825
31-60 days	91,668	129,926
61-90 days	33,526	207,662
91-120 days	34,195	144,787
121-150 days	88,405	142,714
> 151 days	8,555,744	10,955,673
	<u>9,750,928</u>	<u>21,750,587</u>

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	30 June 2018	30 June 2017 Restated
<b>5. RECEIVABLES FROM NON-EXCHANGE TRANSACTIONS (continued)</b>		
<b>RECONCILIATION OF PROVISION FOR IMPAIRMENT ALLOWANCE</b>		
Opening balance	8,116,055	9,647,859
Provision for impairment	545,460	-
Impairment provision reversal	-	(1,531,804)
	<b>8,661,515</b>	<b>8,116,055</b>
<b>TOTAL DEBTORS (EXCHANGE AND NON-EXCHANGE)</b>		
Balance Net of Credit Balances	20,693,787	32,242,933
Gross Up of Credit Balances	-	15,977
	<b>20,693,787</b>	<b>32,258,910</b>
<b>6. RECEIVABLES FROM EXCHANGE TRANSACTIONS</b>		
<b>GROSS BALANCES</b>		
Refuse	1,173,464	1,009,054
Rent	134,707	105,821
Interest on Overdue Accounts	7,733,014	7,881,592
	<b>9,041,185</b>	<b>8,996,467</b>
<b>LESS: ALLOWANCE FOR IMPAIRMENT</b>		
Refuse	(491,161)	(253,995)
Rent	(56,382)	(26,637)
Interest on Overdue Accounts	(3,236,702)	(1,983,921)
	<b>(3,784,245)</b>	<b>(2,264,553)</b>
<b>NET BALANCE</b>		
Refuse	682,303	755,059
Rent	78,325	79,184
Interest on Overdue Accounts	4,496,312	5,897,671
	<b>5,256,940</b>	<b>6,731,914</b>
<b>REFUSE</b>		
0-30 days	103,399	127,101
31 - 60 days	46,809	20,714
61 - 90 days	31,881	19,541
91 - 120 days	31,304	21,143
121-150 days	23,838	20,792
> 151 days	936,231	799,762
	<b>1,173,462</b>	<b>1,009,053</b>
<b>RENT</b>		
0-30 days	7,285	573
31 - 60 days	-	(3,195)
61 - 90 days	-	(3,195)
91 - 120 days	-	(3,195)
121-150 days	-	(3,195)
> 151 days	127,422	118,029
	<b>134,707</b>	<b>105,822</b>

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	30 June 2018	30 June 2017 Restated
<b>6. RECEIVABLES FROM EXCHANGE TRANSACTIONS (continued)</b>		
<b>INTEREST ON OVERDUE ACCOUNTS</b>		
0-30 days	364,180	331,553
31 - 60 days	184,288	233,662
61 - 90 days	84,866	172,924
91 - 120 days	83,140	245,152
121-150 days	179,796	239,930
> 151 days	6,836,745	6,658,370
	<b>7,733,015</b>	<b>7,881,591</b>
<b>7. VAT RECEIVABLE</b>		
VAT Input Control Account	1,095,640	1,794,701
VAT Output Control Account	(204,665)	(156,318)
VAT Receivable from SARS	1,905,393	1,780,109
	<b>2,796,368</b>	<b>3,418,492</b>
<b>8. CASH AND CASH EQUIVALENTS</b>		
Cash and cash equivalents consist of:		
Bank Balances	1,019,122	1,145,308
Investments	484,543	120,509
	<b>1,503,665</b>	<b>1,265,817</b>

### THE MUNICIPALITY HAD THE FOLLOWING BANK ACCOUNTS:

Account number / description	Bank statement balances			Cash book balances		
	30 June 2018	30 June 2017	30 June 2016	30 June 2018	30 June 2017	30 June 2016
FNB Main Account - 62022000898	1,019,122	1,145,308	662,254	1,019,122	1,145,308	662,254
FNB Reserve Fund Account - 62035920596	-	1,784	1,767	-	1,784	1,767
FNB MIG Account - 62270667531	-	13,003	12,260	-	13,003	12,260
FNB Rates Account - 62414349763	484,543	96,119	504,656	484,543	96,119	504,656
FNB EPWP Account - 62414353441	-	972	963	-	972	963
FNB FMG Account - 62414358912	-	1,752	1,734	-	1,752	1,734
FNB Business Call Account - 62606330463	-	6,878	16,350	-	6,878	16,350
<b>Total</b>	<b>1,503,665</b>	<b>1,265,816</b>	<b>1,199,984</b>	<b>1,503,665</b>	<b>1,265,816</b>	<b>1,199,984</b>

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
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### 9. INTANGIBLE ASSETS

	2018			2017		
	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
Computer Software	2,701,180	(1,830,328)	870,852	2,608,720	(1,360,272)	1,248,448

MP



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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
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### 9. INTANGIBLE ASSETS (continued)

#### RECONCILIATION OF INTANGIBLE ASSETS - 30 JUNE 2018

	Opening balance	Additions	Amortization	Total
Computer Software	1,248,448	92,460	(470,056)	870,852

#### RECONCILIATION OF INTANGIBLE ASSETS - 30 JUNE 2017

	Opening balance	Additions	Amortization	Total
Computer Software	565,871	1,039,205	(356,628)	1,248,448

The municipality amortises all its intangible assets and none of these are regarded as having indefinite useful lives. The useful lives of the intangible assets remain unchanged from the previous year.

### 10. INVESTMENT PROPERTY

	2018			2017		
	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
Investment property	28,003,465	-	28,003,465	21,935,500	-	21,935,500

#### RECONCILIATION OF INVESTMENT PROPERTY - 2018

	Opening balance	Fair value adjustments	Total
Investment property	21,935,500	6,067,965	28,003,465

#### RECONCILIATION OF INVESTMENT PROPERTY - 2017

	Opening balance	Prior year adjustment	Total
Investment property	24,058,000	(2,122,500)	21,935,500

MP

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>10. INVESTMENT PROPERTY (continued)</b>		
<b>DETAILS OF PROPERTY</b>		
<b>ERF 2220 PEDDIE - LAND EXTENT 4340 SQUARE METERS</b>		
Land is leased to Engen Petroleum		
- Cost at acquisition	2,888,000	2,888,000
<b>ERF 447 HAMBURG - LAND EXTENT 2824 HQ</b>		
Portion of the Caravan Park Leased to Mrs Dorego		
- Cost at acquisition	2,050,000	2,050,000
<b>ERF 314 - LAND EXTENT 989 SQUARE METERS</b>		
- Cost at acquisition	91,400	91,400
<b>ERF 1836 - LAND EXTENT 488 SQUARE METERS</b>		
Leased to IEC		
- Cost at acquisition	556,700	556,700
<b>OTHER INVESTMENT LAND OWNED BY THE MUNICIPALITY</b>		
- Cost at acquisition	22,417,365	16,349,400

A valuation of the investment Property was carried out by an independent valuer and the values of the properties were adjusted to their fair market values at year end. The valuation, which conforms to international standards, was arrived at by reference to market evidence of transaction prices for similar properties. The properties were generating an average monthly income of R11 142 (June 2017: R10 326).

## 11. PROPERTY, PLANT AND EQUIPMENT

	2018			2017		
	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
Land	38,188,205	-	38,188,205	38,188,205	-	38,188,205
Buildings	125,934,535	(18,888,129)	107,046,406	78,498,889	(14,933,732)	63,565,157
Plant and Equipment	8,128,479	(4,577,236)	3,551,243	20,733,154	(6,902,968)	13,830,186
Office Furniture	1,653,483	(1,414,432)	239,051	1,536,229	(1,388,168)	148,061
Motor Vehicles	8,258,740	(4,209,047)	4,049,693	9,251,642	(4,185,129)	5,066,513
Office Equipment	1,603,863	(1,101,682)	502,181	1,601,564	(930,797)	670,767
IT Equipment	2,551,842	(1,700,611)	851,231	2,439,699	(1,728,951)	710,748
Infrastructure	155,633,018	(97,866,869)	57,766,149	140,592,921	(86,585,377)	54,007,544
Maintenance Equipment	433,801	(243,363)	190,438	433,801	(210,246)	223,555
Security Equipment	736,372	(445,796)	290,576	648,852	(444,376)	204,476
Other Equipment	532,857	(239,870)	292,987	541,257	(167,298)	373,959
Capital Works in Progress	26,687,170	-	26,687,170	12,035,158	-	12,035,158
Park Facilities	13,152,970	(2,653,381)	10,499,589	12,699,096	(1,806,333)	10,892,763
Minor Equipment	1,885,638	(1,885,637)	1	1,710,393	(1,710,393)	-
<b>Total</b>	<b>385,380,973</b>	<b>(135,226,053)</b>	<b>250,154,920</b>	<b>320,910,860</b>	<b>(120,993,768)</b>	<b>199,917,092</b>

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

Figures in Rand

### 11. PROPERTY, PLANT AND EQUIPMENT (continued)

#### RECONCILIATION OF PROPERTY, PLANT AND EQUIPMENT - 2018

	Opening balance	Additions	Disposals	Transfers	Depreciation	Impairment loss	Total
Land	38,188,205	-	-	-	-	-	38,188,205
Buildings	63,566,157	57,000,000	-	5,156,769	(3,794,424)	(14,881,096)	107,046,406
Plant and Equipment	13,830,186	-	(9,656,791)	-	(622,152)	-	3,551,243
Office Furniture	148,061	130,847	-	-	(39,857)	-	239,051
Motor Vehicles	5,066,513	719,814	(649,000)	-	(1,087,634)	-	4,049,693
Office Equipment	670,767	14,600	(4,182)	-	(179,004)	-	502,181
IT Equipment	710,748	493,076	(67,685)	-	(284,908)	-	851,231
Infrastructure	54,007,544	-	-	15,040,141	(11,281,536)	-	57,766,149
Maintenance Equipment	223,555	-	-	-	(33,117)	-	190,438
Security Equipment	204,476	118,601	(64,822)	89,370	(57,049)	-	290,576
Other Equipment	373,959	-	-	-	(80,972)	-	292,987
Capital Works in Progress	12,035,158	35,024,170	-	(20,372,156)	-	-	26,687,170
Park Facilities	10,892,763	86,675	-	-	(479,849)	-	10,499,589
Minor Assets	-	171,614	-	-	(171,613)	-	1
	<b>199,917,092</b>	<b>93,759,397</b>	<b>(10,442,480)</b>	<b>(85,878)</b>	<b>(18,112,115)</b>	<b>(14,881,096)</b>	<b>250,154,920</b>

# NGQUSHWA LOCAL MUNICIPALITY

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

### Figures in Rand

#### 11. PROPERTY, PLANT AND EQUIPMENT (continued)

##### RECONCILIATION OF PROPERTY, PLANT AND EQUIPMENT - 2017

	Opening balance	Additions	Transfers	Depreciation capitalised	Depreciation	Prior year adjustment	Assets write off	Total
Land	7,938,500	-	-	-	-	30,249,705	-	38,188,205
Buildings	59,639,018	-	6,408,786	-	(2,482,647)	-	-	63,565,157
Plant and Equipment	14,584,306	1,203,960	-	(511,793)	(1,446,287)	-	-	13,830,186
Office Furniture	165,173	-	36,640	-	(53,752)	-	-	148,061
Motor Vehicles	5,229,383	777,871	-	-	(940,741)	-	-	5,066,513
Office Equipment	552,681	346,037	-	-	(227,951)	-	-	670,767
IT Equipment	559,510	504,956	-	-	(340,581)	-	(13,137)	710,748
Infrastructure	46,194,016	-	17,555,533	-	(10,130,264)	388,259	-	54,007,544
Maintenance Equipment	164,853	101,407	-	-	(38,125)	-	(4,580)	223,555
Security Equipment	169,110	99,067	-	-	(63,701)	-	-	204,476
Other Equipment	36,886	292,400	-	-	(35,715)	-	-	373,959
Capital Works in Progress	19,909,067	19,043,433	(26,529,082)	-	-	(388,260)	-	12,035,158
Park Facilities	9,437,345	-	2,361,408	-	(517,284)	(388,706)	-	10,892,763
Minor Equipment	-	19,065	86,327	-	(105,392)	-	-	-
<b>TOTAL</b>	<b>164,579,848</b>	<b>22,388,196</b>	<b>-</b>	<b>(511,793)</b>	<b>(16,382,440)</b>	<b>29,860,998</b>	<b>(17,717)</b>	<b>199,917,092</b>

Included in Infrastructure is an amount for Landfill Site with a carrying value of R157 298 (2017: R159 084).

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
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### 12. HERITAGE ASSETS

	2018			2017		
	Cost / Valuation	Accumulated impairment losses	Carrying value	Cost / Valuation	Accumulated impairment losses	Carrying value
Historical Monuments	3	-	3	3	-	3

#### RECONCILIATION OF HERITAGE ASSETS - 2018

	Opening balance	Total
Historical Monuments	3	3

#### RECONCILIATION OF HERITAGE ASSETS - 2017

	Opening balance	Total
Collections of insects, butterflies and fossils	-	-
Historical Monuments	3	3
	3	3

### HERITAGE ASSETS

All the municipality's heritage assets are held under a freehold interest and no heritage asset have been pledged as security for any liabilities of the municipality. The heritage assets comprise of the Dick King Memorial Site, a Fingo Milkwood Tree and Fort Peddie Tower Complex.

These are not income generating assets and shown on the face of the statement of financial position at a nominal value of R1 each.

No impairment losses have been recognised on the heritage assets of the municipality at the reporting date.

These heritage assets have not been revalued due to their fair value not being easily and reliably measured due to the lack of a market for these assets.

### 13. FINANCE LEASE OBLIGATION

#### MINIMUM LEASE PAYMENTS DUE

- within one year	-	7,648,553
	-	7,648,553
less: future finance charges	-	(306,456)
	-	7,342,097

#### PRESENT VALUE OF MINIMUM LEASE PAYMENTS DUE

- within one year	-	7,342,097
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The Finance Lease was a lease with Kwane for the hiring of Plant and the lease was cancelled at the beginning of current financial year due to the differences experienced by the parties to the agreement with regards to the agreement. The capitalized assets per the Finance Lease have been derecognised in the assets of the company and the related litigation around this agreement has been disclosed under the Contingent liabilities in note 49.

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<b>14. PAYABLES FROM EXCHANGE TRANSACTIONS</b>		
Trade Payables	12,314,895	17,355,322
Accrued Leave Pay	3,160,941	2,811,429
Accrued Bonus	1,293,411	1,346,967
Retentions	2,691,210	1,214,285
	<b>19,460,457</b>	<b>22,728,003</b>

Included in trade payables is a balance for Amathole District Municipality (ADM) amounting to R7 131 576 (2017: R6 640 369).

### 15. PAYABLES FROM NON-EXCHANGE TRANSACTIONS

Receivables with Credit Balances	221,866	497,776
Staff creditor for unpaid travel and cellphone allowances	359,327	198,788
	<b>581,193</b>	<b>696,564</b>

All receivables with credit balances have been reallocated to Payables from Non-Exchange Transactions to achieve fair presentation.

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	30 June 2018	30 June 2017 Restated
<b>16. UNSPENT CONDITIONAL GRANTS AND RECEIPTS</b>		
<b>UNSPENT CONDITIONAL GRANTS AND RECEIPTS</b>		
Electrification	-	899,544



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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
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### 17. PROVISIONS

#### RECONCILIATION OF PROVISIONS - 2018

	Opening Balance	Change in estimate	Change in discount factor	Total
Provision for Rehabilitation of Landfill Sites	9,335,356	(513,923)	759,637	9,581,070
Provision for Long Service Awards	3,003,000	-	222,000	3,225,000
	<b>12,338,356</b>	<b>(513,923)</b>	<b>981,637</b>	<b>12,806,070</b>

#### RECONCILIATION OF PROVISIONS - 2017

	Opening Balance	Prior year adjustment	Change in estimate	Change in discount factor	Total
Provision for Rehabilitation of Landfill Sites	184,687	8,911,257	(507,038)	746,450	9,335,356
Provisions for Long Service Awards	2,663,000	-	-	340,000	3,003,000
	<b>2,847,687</b>	<b>8,911,257</b>	<b>(507,038)</b>	<b>1,086,450</b>	<b>12,338,356</b>

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>17. PROVISIONS (continued)</b>		
<b>REHABILITATION OF LANDFILL SITES PROVISION</b>		
The Provision for Rehabilitation of Landfill Sites relates to the legal obligation to rehabilitate landfill sites used for waste disposal. It is calculated as the present value of the future obligation. The amount for the provision was adjusted retrospectively in accordance with the report produced by qualified engineers specialising in Landfill Sites valuations.		
<b>LONG SERVICE AWARD PROVISION</b>		
The Long Service Award is payable after every 5, 10, 15, 20, 25, 30, 35, 40 and 45 years of continuous service. The provision is an estimate of the amounts likely to be paid based on an actuarial valuation performed at the reporting date. The actuarial valuation of the long service awards accrued liability was carried out by One Pangaea Financial. The assumptions used in the valuation are outlined below:		
<b>Key Assumptions:</b>		
1. Salary increase rate of CPI+1%.		
2. The mortality rate of SA 85 - 90.		
3. Normal retirement age of 65 years.		
4. The discount rate used was yield curve as at 30 June 2018 as supplied by the Johannesburg Stock Exchange.		
<b>18. ACCUMULATED SURPLUS</b>		
Included in the accumulated surplus are amount adjusted to the accumulated surplus of R12 519 723 which relates to transactions that were posted against the Accumulated Surplus account in the current year of assessment. These include amounts that should have been transacted in the prior years into their respective income and expense accounts.		
These include and are not limited to the following:		
- Write off of certain debtors and interest,		
- Write off of prior year accruals. - Adjustment to the provision for the Landfill Site		
<b>19. SERVICE CHARGES</b>		
Refuse Removal	758,857	653,355
<b>20. RENTAL OF FACILITIES AND EQUIPMENT</b>		
<b>FILLING STATION AND PARKING</b>		
Various Rentals	151,130	138,396
<b>FACILITIES AND EQUIPMENT</b>		
Billboards	4,852	2,714
	<b>155,982</b>	<b>141,110</b>
Some of the offices were not occupied during the year ended 30 June 2018.		
At the end of the financial year, the properties were generating an average monthly income of R11 142 (2017: R10 326).		
<b>21. AGENCY FEES</b>		
eNATIS Commission	309,521	343,681

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	30 June 2018	30 June 2017 Restated
<b>22. LICENCES AND PERMITS</b>		
Drivers License	1,607,027	1,450,181
Learners License	108,446	154,705
	<b>1,715,473</b>	<b>1,604,886</b>
<b>23. OTHER REVENUE</b>		
Movement in Landfill Site provision	513,923	510,338
Amathole District Municipality debt write-down	-	8,379,822
Tender Fees	404,742	241,409
Sundry Income	21,143	21,152
Building Plan Fees	68,104	27,262
Insurance Claim for Loss of Property, Plant and Equipment	69,717	53,399
Debt impairment recovered	-	1,531,804
	<b>1,077,629</b>	<b>10,765,186</b>
Sundry Income includes income from entrance fees and cemetery fees.		
<b>24. INTEREST EARNED - OUTSTANDING DEBTORS</b>		
Interest earned on Outstanding Debtors	1,985,149	1,563,423
<b>25. INTEREST FROM INVESTMENTS</b>		
Interest from Investments	754,119	1,106,765
Interest from SARS	1,029	22,553
	<b>755,148</b>	<b>1,129,318</b>

## NGQUSHWA LOCAL MUNICIPALITY

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### NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>26. PROPERTY RATES</b>		
Gross Property Rates	26,337,092	26,887,310
Less: Rebates	(1,256,538)	(1,166,993)
	<b>25,080,554</b>	<b>25,720,317</b>
<b>VALUATIONS</b>		
Residential	344,707,304	344,707,304
Commercial	139,476,888	139,476,888
Government	571,034,890	571,034,890
Municipal	84,049,307	84,049,307
Farms agricultural	85,104,301	85,104,301
Place Of Worship	2,396,000	2,396,000
Vacant Land	105,918,284	105,918,284
Game Hunting	6,300,000	6,300,000
Other	16,027	16,027
	<b>1,339,003,001</b>	<b>1,339,003,001</b>

Valuations on land and buildings within the boundaries of the municipality are performed every 4 years. The last general valuation came into effect on 1 July 2013. Supplementary valuations are processed on an annual basis to take into account changes in individual property values due to alterations and subdivisions.

The Municipality was due to perform its annual General Valuation at the expiry of the 4 year cycle in 2017 however, the municipality obtained an extension for the new General Valuation implementation till the 01 July 2019 wherein the General Valuation will be adopted.

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>27. GOVERNMENT GRANTS</b>		
Equitable Share	73,615,000	76,828,000
Expanded Public Works Programme	1,531,000	1,000,000
Municipal Infrastructure Grant	31,833,000	19,475,000
Financial Management Grant	2,345,000	2,010,000
Integrated National Electrification Programme	3,899,544	3,100,456
	<b>113,223,544</b>	<b>102,413,456</b>

### CONDITIONAL AND UNCONDITIONAL GRANTS

Included in above are the following grants and subsidies received:

Conditional grants received	39,608,544	25,585,456
Unconditional grants received	73,615,000	76,828,000
	<b>113,223,544</b>	<b>102,413,456</b>

### EQUITABLE SHARE

In terms section 227 of the Constitution, this grant is used to enable the municipality to provide basic services and perform functions allocated to it.

The Equitable Share Grant also provides funding for the municipality to deliver free basic services to poor households and to subsidise the cost of administration and other core services for the municipality.

### EXPANDED PUBLIC WORKS PROGRAMME

Current-year receipts	1,531,000	1,000,000
Conditions met - transferred to revenue	(1,531,000)	(1,000,000)
	-	-

The grant was received from National Roads and Public Works.

The grant was used for stipends for unemployed youths.

### MUNICIPAL INFRASTRUCTURE GRANT

Current-year receipts	31,833,000	19,475,000
Conditions met - transferred to revenue	(31,833,000)	(19,475,000)
	-	-

The grant was received from National Treasury.

The grant was used for construction of community halls and extension of access roads.

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>27. GOVERNMENT GRANTS (continued)</b>		
<b>FINANCIAL MANAGEMENT GRANT</b>		
Current-year receipts	2,345,000	2,010,000
Conditions met - transferred to revenue	(2,345,000)	(2,010,000)
	-	-

The grant was received from National Treasury.

This grant was used to pay stipends for Financial Management Interns and Budget and Treasury Office related expenditure.

### INTEGRATED NATIONAL ELECTRIFICATION PROGRAMME

Balance unspent at beginning of	899,544	-
Current-year receipts	3,000,000	4,000,000
Conditions met - transferred to revenue	(3,899,544)	(3,100,456)
	-	899,544

#### Grant Received in-kind

The municipality indirectly received the benefit of a grant in-kind received from National Treasury for Electrification of Household by Eskom in the Municipality boundary. Eskom does the work on behalf of the municipality and transfers directly to the beneficiary, no payments are made by the municipality nor receipts of cash are directed to the municipality

### 28. FINES AND PENALTIES

Traffic fines issued during the year	449,700	588,650
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### 29. OTHER TRANSFER REVENUE

Donation of assets from Amathole District Municipality.	57,100,981	-
Library Subsidy	350,000	350,000
LG Seta transfer	90,418	105,601
CETA	-	2,999,692
	57,541,399	3,455,293

Donations Income comprises of assets donated by the ADM to the municipality in the current year. The donated assets were valued to their fair market values and recognised at fair value in the financial statements of the municipality. The assets have been included in the property, plant and equipment balance.

# NGQUSHWA LOCAL MUNICIPALITY

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>30. EMPLOYEE RELATED COSTS</b>		
Basic Salaries	41,313,250	36,030,912
Annual Bonus (13th Cheques)	2,837,625	2,684,800
UIF	327,874	301,588
SDL	467,486	430,642
SALGBC Levies	19,619	17,525
Redemption of Leave	1,656,802	655,338
Cellphone Allowance	281,303	355,512
Shift Allowance	250,509	222,084
Overtime	324,429	323,384
Acting Allowances	-	3,485
Housing Allowances	166,277	195,593
Medical Aid Contributions	2,396,885	2,148,891
Pension Fund Contributions	6,055,734	5,454,039
Long Service Bonus	406,742	415,358
Subsistence and Travel	2,301,887	2,828,111
	<b>58,806,422</b>	<b>52,067,262</b>

The amounts below have been included in the above note:

### REMUNERATION OF MUNICIPAL MANAGER

Annual Remuneration	714,959	1,093,240
Backpay	23,141	38,092
SDL	7,773	11,313
UIF	1,338	1,636
Travel expenses	231,409	2,291
Bargaining Levy	-	84
Term leave	201,479	-
	<b>1,180,099</b>	<b>1,146,656</b>

The amounts below have been included in the above note:

Included are Basic Salaries, Medical Aid all, Provident fund Allowance (for 9 Months) since the MM's appointment and the Acting Allowance from Mr Govu (Technical Director).

Term Leave is for the leave days for the previous Municipal Manager when he vacated the position.

### REMUNERATION OF CHIEF FINANCE OFFICER

Annual Remuneration	635,092	598,047
Travel expenses	209,950	205,084
SDL	10,256	9,858
UIF	1,785	1,785
Cellphone allowance	40,545	34,885
Backpay	21,427	31,743
Nonpensionable Allowance	172,900	165,455
Bargaining Levy	99	92
	<b>1,092,054</b>	<b>1,046,949</b>

### REMUNERATION OF EXECUTIVE MANAGER: CORPORATE SERVICES

Annual Remuneration	618,135	846,750
Backpay	10,285	31,743



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### NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>30. EMPLOYEE RELATED COSTS (continued)</b>		
Travel expenses	107,382	154,279
SDL	7,903	9,579
UIF	1,338	1,785
Bargaining Levy	66	92
Term leave	189,846	-
	<b>934,955</b>	<b>1,044,228</b>

Included are Basic Salaries, Medical Aid & Provident Fund Allowance for the previous Director Mr.s Mazwayi and the Acting Allowance of Mr Mxekezo when Mrs. Mazwayi vacated the position.

Term Leave is for the leave days for the previous Executive Manager when she vacated the position.

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>30. EMPLOYEE RELATED COSTS (continued)</b>		
<b>REMUNERATION OF EXECUTIVE MANAGER: TECHNICAL SERVICES</b>		
Annual Remuneration	491,158	707,042
Backpay	-	31,743
Travel expenses	115,997	347,060
SDL	6,609	8,481
UIF	1,041	1,785
Cellphone allowance	22,849	67,486
Bargaining Levy	33	92
Term leave	148,079	-
	<b>785,766</b>	<b>1,163,689</b>

Included in Basic Salaries is the previous Executive Manager, Mr. Govu and the Acting Allowance of Mr Msipha

Term Leave is for the leave days for the previous Executive Manager when he vacated the position

### REMUNERATION OF EXECUTIVE MANAGER: COMMUNITY SERVICES

Annual Remuneration	426,096	102,257
Travel expenses	51,424	34,283
SDL	2,985	1,518
UIF	595	297
Bargaining Levy	8	-
Acting allowance	-	25,564
Medical aid	13,965	9,310
	<b>495,073</b>	<b>173,229</b>

### 31. REMUNERATION OF COUNCILLORS

Mayor	832,829	829,472
Speaker	687,010	636,796
Chief Whip	380,707	578,570
MPAC Chair	370,847	332,896
Exco	1,142,120	1,026,451
Other Councillors	6,107,653	4,010,265
	<b>9,521,166</b>	<b>7,414,450</b>

The Remuneration of Councillors is based on the upper limit as per the Government Gazette.

The Mayor and the Speaker each have the use of separate Council owned vehicles and are provided with an office and secretarial support at the cost of the Council for official duties. The Mayor has a designated driver for the for official duties.

There were no in-kind benefits declared nor received by other Councillors.

### 32. DEPRECIATION AND AMORTISATION

Property, plant and equipment	18,107,793	16,378,855
Intangible Assets	469,481	356,629
	<b>18,577,274</b>	<b>16,735,484</b>

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>33. IMPAIRMENT OF ASSETS</b>		
<b>IMPAIRMENTS</b>		
During the year, items of property, plant and equipment and investment property were impaired due to loss, damage or reduction in value.	14,881,096	410,009
<b>34. FINANCE COSTS</b>		
Finance Lease	-	1,281,019
Interest on late Payment of Suppliers	126,518	164,923
Finance costs on Landfill Site Provision	759,637	746,450
	<b>886,155</b>	<b>2,192,392</b>
<b>35. DEBT IMPAIRMENT</b>		
Debt Impairment	545,461	-
Debt impairment is an assessment of the amounts that will not be recovered from the debtors, based on the municipality's policy.		
<b>36. CONTRACTED SERVICES</b>		
Repairs and maintenance	3,125,094	5,907,623
Other contracted services	15,128,737	15,697,054
	<b>18,253,831</b>	<b>21,604,677</b>
Due to mSCoA implementation, the following reclassifications was made in the current year and affecting the 2016/17 financial year as follows.		
Contracted Services	18,253,831	21,604,677
Repairs and maintenance	(3,125,094)	(5,907,623)
Other expenditure: Consultation and professional fees	(15,128,737)	(15,697,054)
	-	-

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### NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>37. OTHER EXPENDITURE</b>		
Accommodation Expenses	2,051,330	3,277,131
Advertising	622,196	1,311,825
Agriculture	173,000	445,463
Audit Fees	3,581,608	3,199,529
Bank Charges	162,819	85,127
Books and Publications	-	82,875
Catering	567,408	340,428
Computer Expenses	62,082	67,827
Conferences and Seminars	199,195	98,538
Consumables	40,657	114,343
Electricity	2,596,255	3,125,700
Employee Assistance Programme	28,801	471,111
Financial Management Enhancement	1,378,846	1,051,994
Fines and penalties	13,500	100,000
Fuel and Oil	1,931,849	1,612,858
IDP Reviewal	58,896	719,303
Learnerships and interns	1,530,813	1,000,000
Legal Expenses	2,403,198	2,673,127
Life Saver Hire	386,310	194,800
Miscellaneous Expenses	4,608,478	7,034,670
Motor Vehicle Expenses	-	50,074
Printing and Stationery	319,135	384,054
Programmes	18,037	3,899,906
Public Participation	(3,821)	2,288,723
Refuse	252,000	79,300
Royalties and License Fees	772,347	268,163
Special Programmes Unit	950,840	591,921
Subscriptions and Membership Fees	-	1,366,483
Telephone	729,723	666,023
Tourism Development	20,000	1,837,850
Training	942,057	2,463,222
Uniforms	269,805	1,676,382
Water Municipal Use	1,571,992	1,116,855
	<b>28,239,356</b>	<b>43,695,605</b>

Included in miscellaneous expenses are, among others, License fees, Bursaries, Auction fees, Workshops, Imbizos costs, Library costs and signage expenditure.

The negative Public Participation is as a result of the VAT portion that was incorrectly charged and recorded in the expense vote in the prior year. However, due to the introduction of mSCoA on 01 July 2017, the expense vote number did not exist when the VAT correction was done.

### 38. LOSS/(GAIN) ON DISPOSAL AND REVALUATION OF ASSETS

Loss/(gain) on disposal/Revaluation of assets	(3,538,258)	-
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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>39. CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Surplus for the year	56,880,453	4,258,796
<b>ADJUSTMENTS FOR:</b>		
Depreciation and Amortisation	18,577,274	16,735,484
Impairment Loss on Assets	14,881,096	410,008
Amathole District Municipality liability write off	-	(8,379,822)
Debt Impairment	545,461	(1,531,804)
Gain on Disposal/Revaluation of Assets	(3,855,874)	-
Movement in Accrued Bonus	(53,556)	211,161
Movement in Long-Service Bonus	222,000	340,000
Movement on Leave Pay Provision	349,512	(201,024)
Movements in Provision for Landfill Sites	(513,923)	(510,338)
Interest on Landfill Site provision	759,637	746,450
Provision for Landfill Site	245,714	9,150,669
Donation of assets from BCM	(57,100,981)	-
<b>CHANGES IN WORKING CAPITAL:</b>		
VAT Receivable	622,124	601,821
Receivables from Exchange Transactions	1,474,974	1,096,085
Receivables from Non-Exchange Transactions	8,326,610	7,636,255
Inventories	-	(6,506,800)
Movements in Operating Lease Asset	1,698	(4,951)
Payables from exchange transactions	(3,267,546)	214,964
Payables from Non-Exchange Transactions	(115,371)	(154,048)
Unspent conditional grants and receipts	(899,544)	899,544
Finance lease liability current portion	-	-
Other non cash adjustments	(1,433,393)	-
Effect of the prior year adjustments	-	3,028,907
	<b>35,646,365</b>	<b>28,041,357</b>

## 40. COMMITMENTS

### AUTHORISED CAPITAL EXPENDITURE

#### ALREADY CONTRACTED FOR BUT NOT PROVIDED FOR

• Property, plant and equipment	18,393,990	35,941,888
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This committed expenditure relates to property, plant and equipment and will be financed through the Municipal Grants, existing cash resources, funds internally generated, etc.

## 41. PRIOR-YEAR ADJUSTMENTS

Presented below are those items contained in the statement of financial position, statement of financial performance and cash flow statement that have been affected by prior-year adjustments:

**RECEIVABLES FROM NON-EXCHANGE TRANSACTIONS:** This was a journal processed to adjust the property rates amount in the prior year and this affected the receivables from non exchange.

**OPERATING LEASE ASSET:** This was to correct an error made in the rental and straightligning schedule. This affected the rental of facilities.

**RECEIVABLES FROM EXCHANGE TRANSACTIONS:** This was due to the write off of interest on Government debtors from 2012 to 2017.

**PROVISIONS:** This was a journal processed to adjust the Provision for Landfill Site as a new recalculation was made which affected the lifespan of the Site. This affected the Finance Costs and Other Revenue.

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>41. PRIOR-YEAR ADJUSTMENTS (continued)</b>		
<b>OTHER REVENUE:</b> The adjustment is for the provisions above as well as the reclassification of Library Subsidy which was classified as Other Income instead of Other Transfer Revenue.		
<b>INTEREST REVENUE:</b> This was interest written off on long outstanding Government Debtors.		
<b>PROPERTY RATES:</b> This was a journal processed to make a correction adjustment to the property rates amount in the prior year.		
<b>OTHER EXPENDITURE:</b> This was a journal processed to make a correction adjustment to the other expenditure amount in the prior year..		
<b>LOSS ON DISPOSAL OF ASSETS:</b> This is the valuation of the Bhingqala road due to cost information for its construction not being available for its transfer to infrastructure.		
<b>INVENTORIES:</b> This was due to the reclassification of inventory to Investment property and Land.		
<b>INVESTMENT PROPERTY:</b> This was due to the transfer of investment property to Land.		
<b>PROPERTY, PLANT AND EQUIPMENT:</b> This was due to the Bhingqala Project which was valued since there was no cost information available and then transferred to infrastructure, as well as the related depreciation adjustment. It is also due to the impairment adjustment for the Glenmore Sportfield..		
<b>PAYABLES FROM EXCHANGE TRANSACTIONS:</b> This was to correct the Amathole District municipality balance as per the age analysis .		
<b>RENTAL OF FACILITIES AND EQUIPMENT:</b> This was to correct an error made in the rental and straight lining schedule. This affected rental of facilities.		
<b>EMPLOYEE COSTS:</b> This was due to the correction of employee costs that was incorrectly reported..		
<b>IMPAIRMENT OF ASSETS:</b> This is due to the impairment adjustment for Glenmore Sportfield..		
<b>FINANCE COSTS:</b> This was due to the adjustment of finance costs as per the landfill site report.		
<b>DEBT IMPAIRMENT:</b> This was due to the reversal of debt impairment as a result of debtors written off.		

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

		30 June 2018	30 June 2017 Restated	
41. PRIOR-YEAR ADJUSTMENTS (continued)				
STATEMENT OF FINANCIAL POSITION				
2017				
	Note	As previously reported	Correction of error	Restated
<b>Current Assets</b>				
Inventories		3,345,700	6,506,800	9,852,500
Receivables from non-exchange transactions		21,659,587	(2,641,046)	19,018,541
Operating Lease Asset	4	404,534	(7,541)	396,993
Receivables from Exchange Transactions	6	8,364,827	(1,632,913)	6,731,914
		<b>33,774,648</b>	<b>2,225,300</b>	<b>35,299,948</b>
<b>Non-current Assets</b>				
Investment property		24,058,000	(2,122,500)	21,935,500
Property, plant and equipment		170,056,701	29,860,391	199,917,092
		<b>194,114,701</b>	<b>27,737,891</b>	<b>221,852,592</b>
<b>Total Assets</b>		<b>227,889,349</b>	<b>29,963,191</b>	<b>257,152,540</b>
<b>Liabilities</b>				
<b>Current Liabilities</b>				
Payables from Exchange Transactions		(22,594,254)	(133,749)	(22,728,003)
Payables from Non-Exchange Transactions		(497,776)	(198,788)	(696,564)
		<b>(23,092,030)</b>	<b>(332,537)</b>	<b>(23,424,567)</b>
<b>Non-Current Liabilities</b>				
Provisions	17	(3,190,987)	(9,147,369)	(12,338,356)
<b>Total Liabilities</b>		<b>(26,283,017)</b>	<b>(9,479,906)</b>	<b>(35,762,923)</b>
<b>Net Assets</b>		<b>201,606,332</b>	<b>20,483,285</b>	<b>222,089,617</b>

## STATEMENT OF FINANCIAL PERFORMANCE



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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

		30 June 2018	30 June 2017 Restated		
41. PRIOR-YEAR ADJUSTMENTS (continued)					
2017					
	Note	As previously reported	Correction of error	Re- classification	Restated
Revenue					
Revenue from exchange transactions					
Rental of Facilities and Equipment	20	146,952	(5,842)	-	141,110
Other Revenue	23	9,073,044	2,042,141	(350,000)	10,765,185
Interest on outstanding debtors	25	3,777,615	(2,214,192)	-	1,563,423
<b>Total revenue from exchange transactions</b>		<b>12,997,611</b>	<b>(177,893)</b>	<b>(350,000)</b>	<b>12,469,718</b>
Revenue from non-exchange transactions					
Property Rates	26	25,753,131	(32,814)	-	25,720,317
Other Transfer Revenue	29	3,105,293	-	350,000	3,455,293
		<b>28,858,424</b>	<b>(32,814)</b>	<b>350,000</b>	<b>29,175,610</b>
<b>Total Revenue from non exchange</b>		<b>41,856,035</b>	<b>(210,707)</b>	<b>-</b>	<b>41,645,328</b>
Expenditure					
Finance Costs	34	(1,445,942)	(746,450)	-	(2,192,392)
Employee related costs		(51,868,473)	(198,789)	-	(52,067,262)
Impairment of assets		(17,717)	(392,291)	-	(410,008)
Depreciation		(16,738,460)	2,976	-	(16,735,484)
Debt impairment		(1,750,594)	1,750,594	-	-
Repairs and maintenance		(6,012,391)	-	6,012,391	-
Other expenditure		(57,504,540)	(1,783,351)	15,592,286	(43,695,605)
Contracted services		-	-	(21,604,677)	(21,604,677)
<b>Total Expenditure</b>		<b>(135,338,117)</b>	<b>(1,367,311)</b>	<b>-</b>	<b>(136,705,428)</b>
<b>Surplus for the year</b>		<b>(93,482,082)</b>	<b>(1,578,018)</b>	<b>-</b>	<b>(95,060,100)</b>

## CASH FLOW STATEMENT

2017

	Note	As previously reported	Correction of error	Restated
<b>Cash flow from operating activities</b>				
<b>Receipts</b>				
Billed Services		33,219,795	3,217,800	36,437,595
Government Grants		103,313,000	2,555,750	105,868,750
Interest Revenue		1,070,556	1,622,185	2,692,741
Receipt from other services		5,532,818	(3,432,392)	2,100,426
		<b>143,136,169</b>	<b>3,963,343</b>	<b>147,099,512</b>
<b>Payments</b>				
Cash paid to Suppliers and Employees		(113,682,429)	(3,929,779)	(117,612,208)
Finance Costs		(1,006,456)	(439,486)	(1,445,942)
		<b>(114,688,885)</b>	<b>(4,369,265)</b>	<b>(119,058,150)</b>
<b>Cash flow from investing activities</b>				
Proceeds from insurance		137,964	53,399	191,363
<b>Cash flow from investing activities</b>				
Finance Lease Repayments		(5,348,191)	352,524	(4,995,667)
		<b>23,237,057</b>	<b>1</b>	<b>23,237,058</b>

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
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### 42. RISK MANAGEMENT

#### LIQUIDITY RISK

Liquidity risk is the risk that the municipality will not be able to meet its obligations as they fall due. The municipality's approach to managing the liquidity risk is to ensure that sufficient liquidity is available to meet its liabilities when they fall due, without incurring unacceptable losses or risking damage to the municipality's reputation.

The municipality's risk to liquidity is a result of the funds available to cover future commitments. The municipality manages liquidity risk through an ongoing review of future commitments and credit facilities.

Cash flow forecasts are prepared and adequate utilised borrowing facilities are monitored.

Balances with banks, deposits and all call and current accounts attract interest at rates that vary with South African prime rate. The municipality's policy is to manage interest rate risk so that fluctuations in variable rates do not have a material impact on the surplus / deficit.

The municipality's income and operating cash flows are substantially independent of changes in market interest rates due to the short term nature of interest bearing assets.

Surplus funds are invested with banks for fixed terms on fixed interest rates not exceeding one year. For details refer to note 8.

Any change in interest rates will not have any impact on the accumulated surplus of the municipality.  
At period end financial assets exposed to interest rate risk were as follows:

Cash and Cash Equivalents - R1 503 665 (2017: R1 265 817).

#### CREDIT RISK

Credit risk is the risk of financial loss to the municipality if customers or counterparties to financial instruments fail to meet their contractual obligations and arises principally from the municipality's receivables, and cash and cash equivalents. The municipality only deposits cash with major banks with high quality credit standing and limits exposure to any one counterparty. Receivables are amounts owing by consumers and are presented net of impairment losses.

Receivables comprise a widespread customer base. Management evaluated credit risk relating to these customers on an ongoing basis. If customers are independently rated, these ratings are used. Otherwise, if there is no independent rating, risk control assesses the credit quality of the group of customers, taking into account their financial position, past experience and other factors:

Financial instruments exposed to credit risk at year end were as follows:

Financial instrument	2018	2017
Receivables from Exchange Transactions	5,256,940	6,731,914
Receivables from Non-Exchange Transactions	10,691,930	19,018,540
Cash and Cash Equivalents	1,503,665	1,265,817
Finance Lease Obligation	-	7,342,097
Provisions	12,806,070	12,338,356
Payables from Exchange Transactions	19,460,457	22,728,003
Payables from Non-Exchange Transactions	581,193	696,564
Unspent conditional grants and receipts	-	899,544

### 43. GOING CONCERN

We draw attention to the fact that at 30 June 2018, the municipality had an accumulated surplus of 276,679,917 and that the municipality's total liabilities did not exceed its assets.

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>43. GOING CONCERN (continued)</b>		
<p>The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.</p>		
<b>44. EVENTS AFTER THE REPORTING DATE</b>		
<p>In August 2018, after the year end but before the submission and approval of the AFS, the Council made a resolution to recover monies paid to Senior Managers appointed from 2014 to current that were paid outside the upper limits of the Local Government: Regulations on Appointment and Conditions of Employment of Senior Managers. The details of the resolution are in the August Council meeting minutes and are disclosed in the Note 49 under Contingent Assets.</p>		
<b>45. UNAUTHORISED EXPENDITURE</b>		
<p>There was no unauthorised expenditure incurred by the municipality in the current year. Refer to the Statement of Comparison of Budget and Actual Amounts.</p>		
Opening balance as previously reported	34,717,829	34,717,829
<b>46. FRUITLESS AND WASTEFUL EXPENDITURE</b>		
Opening Balance as previously reported	276,428	14,886
Fruitless and wasteful expenditure for the Current year	140,469	261,542
	<b>416,897</b>	<b>276,428</b>
<b>47. IRREGULAR EXPENDITURE</b>		
Opening balance	53,439,937	41,111,787
Add: Irregular Expenditure - current year	43,903,041	12,328,150
	<b>97,342,978</b>	<b>53,439,937</b>
<b>Details of irregular expenditure</b>		
Proper Supply Chain Management processes were not followed in making the awards	43,903,041	12,328,150

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
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### 48. DEVIATION FROM SUPPLY CHAIN MANAGEMENT REGULATIONS

Paragraph 12(1)(d)(i) of Government gazette No. 27636 issued on 30 May 2005 states that a supply chain management policy must provide for the procurement of goods and services by way of a competitive bidding process.

Paragraph 36 of the same gazette states that the accounting officer may dispense with the official procurement process in certain circumstances, provided that he records the reasons for any deviations and reports them to the next meeting of the Council and includes a note to the annual financial statements.

Listed below are the various circumstances where goods and services were procured during the financial year under review and the process followed in procuring those goods deviated from the provisions of paragraph 12(1)(d)(i) as stated above. The reasons for these deviations were documented and reported to the accounting officer who considered them and subsequently approved the deviation from the normal supply chain management regulations.

#### Incidents

Deviations due to Emergency procurement	1,707,353	9,677,513
Deviations due to Sole supplier procurement	1,935,433	3,318,448
Deviations due to impracticality of following SCM processes	3,229,963	2,924,623
	<b>6,872,749</b>	<b>15,920,584</b>

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	30 June 2018	30 June 2017 Restated
<b>49. CONTINGENT LIABILITIES</b>		
Contingencies arise from pending litigation on contractual disputes and damage claims. As the conclusion of the process is dependent on the setting of the dates by the respective courts, the timing of the economic outflow is therefore uncertain.		
Halana   Motor vehicle damages vehicle no. HWN 50 EC collided with vehicle no. HLF 494 EC   Pending investigation on the merits.	56,380	-
Kwane (2017)   Higher purchase agreement between NLM, Kwane and BLC Company. Contract to be declared invalid   Discovery stages. Kwane filled notice for discovery. NLM is yet to discover.	750,000	-
Kwane (2018)   Kwane suing NLM for unlawful termination of contract   Counsel is briefed to draw memorandum on the evidence and/or merits.	11,204,414	-
Nosizwe Madlingozi o.b.o Sesona Manyathi   NLM being sued for negligence resulting in injury of Manyathi ( Soccer match organized by independent association)   Joinder application stage. Punitive cost order pending application	5,050,000	1,502,180
Gwavu (EFF)   Composition of EXCO in that it excludes the opposition parties   Matter set down for hearing of the application on 14/08/2018.	550,000	-
Aubrey May   Civil matter : Illegal structures. Completion expected about 30 November 2017   Case is still being investigated	50,000	-
Mr Allie   Title Deeds to be obtained and registration of transfer to be effected in King William's Town Deeds Offices   Pending application to demolish illegally erected structures.	50,000	-
Hamburg Caravan Park   Civil matter : eviction of illegal occupiers as Hamburg Caravan Park is the property of Ngqushwa Local Municipality   Pending application for eviction	100,000	-
Ntombentsa Doloni   Dismissal or Reinstatement of employee Hearing was held on 2 August 2018   Pending decision by management re: settlement proposals between the parties	88,162	-
Dlelanga Trading CC   A claim by Dlelanga Trading CC based on a dispute for services rendered   Case still pending	595,872	595,872
	<b>18,556,111</b>	<b>2,098,052</b>

### CONTINGENT ASSETS

In 2014, the Municipality made payments to Senior Managers that were appointed outside the Upper limits that were set out in the Local Government: Regulations on Appointment and Conditions of Employment of Senior Managers. During the financial statements preparation period, the Council resolved that the Senior Managers who were offered packages that were outside the referred Regulations repay the excess amounts paid. The packages outside the upper limits per the Resolutions amounted to R 2,698,397. According to legal advisors, it is probable that the proceedings will result in the recovery of the full amount but this recovery is virtually certain and is dependent on the acknowledgement of debt by the affected Senior Managers.

### 50. RELATED PARTIES

GRAP 20 requires a disclosure of related party transactions during the financial period of the financial statements as well as the nature of the related party relationship, the nature of the transactions and outstanding balances including commitments. However, those disclosures are not required for transactions which occurred in the normal course of business. The municipality did not have any transactions with its related parties that were not in the ordinary course of business. The municipality discloses the transactions of water provision by the ADM to the municipality in the ordinary course of business of both the municipality and ADM. Refer to Note 14 for the outstanding balances owed. The municipality did however receive a donation of assets from ADM of R57 100 981 as disclosed in note 29.

Further, the municipality is also required to disclose the remuneration of its management having the authority to direct the business of the municipality. Key management include the Mayor, Speaker, Mayoral Committee members, Councillors, Municipal Manager, Chief Financial Officer and the Directors. For the remuneration of the key management and Councillors refer to Note 30 and 31 respectively.

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## NOTES TO THE ANNUAL FINANCIAL STATEMENTS

	30 June 2018	30 June 2017 Restated
<b>51. ADDITIONAL DISCLOSURE IN TERMS OF THE MUNICIPAL FINANCE MANAGEMENT ACT NO 56 OF 2003</b>		
<b>CONTRIBUTIONS TO SALGA</b>		
Current year fee	782,167	532,000
Amount paid - current year	(782,167)	(532,000)
	-	-
<b>AUDIT FEES</b>		
Opening balance	722,280	-
Current year fee	2,859,818	3,816,101
Amount paid - current year	(2,859,818)	(3,093,821)
Amount paid - previous years	(722,280)	-
	-	722,280
<b>PAYE, SDL AND UIF</b>		
Opening balance	691,192	665,428
Current charges	9,331,758	8,462,350
Amount paid - current year	(9,191,616)	(8,436,586)
	831,334	691,192
<b>PENSION AND MEDICAL AID DEDUCTIONS</b>		
Opening balance	-	72,350
Current year contributions	19,313,496	13,335,869
Amount paid - current year	(17,969,087)	(13,335,869)
Correction of misallocations	-	(72,350)
	1,344,409	-

### COUNCILLOR'S ARREAR CONSUMER ACCOUNTS

No councillors had arrear accounts outstanding for more than 90 days at 30 June 2018: